

State regulatory approaches for distribution planning

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- Emerging issues
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- Questions public utility commissions can ask
- Resources







Planning Elements and State Requirements

Electricity system planning

- Distribution planning Assess needed physical and operational changes to the local grid
 - Annual process, with 1–2 year planning horizon*
 - Identify and define distribution system needs
 - Identify and assess possible solutions
 - Select projects to meet system needs
 - Longer-term utility capital plan
 - Includes solutions and cost estimates, typically over a 5- to 10-year period, updated every 1 to 3 years
- Integrated resource planning (IRP)* Identify future investments to meet bulk power system reliability and public policy objectives at a reasonable cost
 - Consider scenarios for loads and distributed resources; impacts on need and timing for utility investments
- Transmission planning Identify future transmission expansion needs and options

Also: energy efficiency, demand-side management, electrification and climate plans *Operational planning addresses immediate concerns (intraday through the current year).





One reason states are increasingly interested in distribution planning





Distribution system investments account for the largest portion (32%) of capex for U.S. investor-owned utilities: \$46.4B (projected) in 2021.

Other potential benefits from improved distribution planning processes

- Makes transparent utility plans for distribution system investments holistically, before showing up individually in a rider request or rate case
- Provides opportunities for meaningful PUC and stakeholder engagement
 - Can improve outcomes more data, community input, review
- Considers uncertainties under a range of possible futures
- Considers all solutions for least cost/risk
- Motivates utility to choose least cost/risk solutions
- Enables consumers and 3rd party providers to propose grid solutions and participate in providing grid services



Source: DOE 2021





States with distribution planning requirements

	California	Colorado	Delaware	District of Columbia	Florida	Hawaii	Illinois	Indiana	Maine	Maryland	Massachusetts	Michigan	Minnesota	Nevada	New Hampshire	New Jersey	New York	Ohio	Oregon	Pennsylvania	Rhode Island	Texas	Utah	Vermont	Virginia	Washington
Distribution system plan requirement	٠	•	•	•		•	•	•	•	•	•	•	٠	•	•		٠		•		•			•	•	•
Grid modernization plan requirement	•					•					•		•				•	•								
Hosting capacity analysis/mapping requirement	•	•				•					•	•	•	•	٠		•		•							
Non-wires alternatives / locational value requirements	•	•	•	•		•			•			•	•	•	•		•				•					
Storage Mandates or Targets	٠						٠		٠		٠			•		٠	٠		٠						•	
Benefit-Cost Methodology / Guidance	٠						•			•				•			٠				•					
Storm hardening requirements					٠					•															•	
Required reporting on poor- performing circuits and improvement plans		•	•		•		•			•	•		•			•	•	•	•	•	•	•	•	•		•

Berkeley Lab and Pacific Northwest National Laboratory

Distribution plans may be incorporated in integrated resource plans or integrated grid plans. Grid modernization plans may be filed in combination with distribution plans. This list is not all-inclusive.

Example state requirements*



Distribution system plans

California, Colorado, Delaware, DC, Hawaii, Illinois, Indiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, New Hampshire, Nevada, New York, Oregon, Rhode Island, Vermont, Virginia, Washington

Grid modernization plans

California, Hawaii, Massachusetts Minnesota, New York, Ohio

- Utilities in other states have filed grid modernization plans absent requirements (e.g., GA, NC, SC, TX).
- Hosting capacity analysis/maps <u>California</u>, <u>Colorado</u>, <u>Hawaii</u>, <u>Massachusetts</u>, <u>Michigan</u>, <u>Minnesota</u>, <u>Nevada</u>, <u>New Hampshire</u>, <u>New York</u>, <u>Oregon</u>

<u>NWA/locational value</u> CA, CO, DE, DC, HI, ME, MI, MN, NV, NH, NY, RI

- Benefit-cost handbook/guidance <u>CA</u>, <u>DC (draft)</u>, <u>IL</u>, <u>MD</u>, <u>NV</u>, <u>NY</u>, <u>RI</u>, <u>SC</u>
- States using or considering adopting <u>NSPM framework</u>
 - AR, CO, CT, DC, MD, MI, MN, MO, NH, NJ, RI, PA, WA



Figure: U.S. Department of Energy

Procedural elements

- Frequency of filing
 - Typically annual or biennial
 - Every 3 years (e.g., NV)
 - Considerations: alignment with utility distribution capital planning, IRP filing cycle, workload, making and tracking progress on goals and objectives
- Planning horizon
 - 2-4 year action plan OR (+ 5-10 year roadmap for investments, tools and activities)
 - 3 year action plan NV (+ 6-yr forecasts), DE (+ 10-yr long-range plan)
 - 5 years NY, CA (+ 10-yr grid modernization vision), HI (+ plan to 2045), MI (+ 10-15 yr outlooks), MN (+ 10-yr Modernization & Infrastructure Investment Plan)
 - 5-7 years Indiana
 - Considerations: short- and long-term investments, coordination with IRP, granularity of distribution planning
- Stakeholder engagement (later in this presentation)





Substantive elements (1)

- Baseline information on current state of distribution system
 - Such as system statistics, reliability performance, equipment condition, historical spending by category
- Description of planning process
 - Load forecast projected peak demand for feeders and substations
 - Risk analysis for overloads and mitigation plans
 - Budget for planned capacity projects
 - Asset health analysis and system reinforcements
 - Upgrades needed for capacity, reliability, power quality
 - New systems and technologies
 - Ranking criteria (e.g., safety, reliability, compliance, financial)
- Distribution operations vegetation management and event management



Source: Xcel Energy, 2021



Substantive elements (2)

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- DER forecast
 - Types, amounts and locations
- Hosting capacity analysis
 - Including maps
- Grid needs assessment and NWA analysis to identify:
 - Existing and anticipated capacity deficiencies and constraints
 - Traditional utility mitigation projects



A subset of these projects that may be suitable for non-wires alternatives (NWA) to defer or avoid infrastructure upgrades for load relief, voltage, reducing interruptions, resilience

Substantive elements (3)

- Grid modernization strategy
 - Includes financial forecasts associated with grid modernization plans
 - May include request for certification for major investments
- Action plan
- Additional elements
 - Long-term utility vision and objectives
 - Ways distribution planning is coordinated with integrated resource planning
 - Customer engagement strategy
 - Summary of stakeholder engagement
 - Proposals for pilots

	AND CONTROLS	Network	Meters			
Advanced Distribution Management System (ADMS)	Fault Location, Isolation and Service Restoration (FLISR)	Field Area Network (FAN) & Home Area Network (HAN)	Advanced Metering Infrastructure (AMI)			
 Advanced centralized software or the "brains," enhances the operation of the distribution grid 	 ADMS provides fault location prediction and the automatic operation of intelligent grid devices 	Two-way communications networkConnects intelligent grid	Focused on the deployment of smart meters and software			
 Enables improved reliability, management of DERs, and improved efficiency when operating the grid 	 Reduces outage durations and the number of customers impacted by an outage 	 devices and smart meters with software Enables enhanced remote monitoring and control of 	 Provides near real-time communication between software and meters Data and AMI functionality 			
 Enables enhanced visibility and control of field devices (including customer meters via AMI) 	 Enabled by intelligent field devices, FAN, and ADMS 	intelligent field devices and advanced meters	enable new products and services and improves customer experience			

Source: Xcel Energy 2021





Grid Modernization and Distribution Planning



Source: U.S. Department of Energy's Grid Modernization Multi-Year Program Plan

Relationship of grid modernization planning to integrated distribution planning



Start with principles and objectives instead of picking technologies



- Grid modernization planning starts with principles, objectives and capabilities needed. They determine functionality and system requirements.
- Holistic, long-term planning for grid modernization is needed to:
 - Support state goals, including reliability, resilience, affordability, clean energy resources, climate and electrification (e.g., AMI for time-varying rates that provide demand flexibility to integrate more wind and solar)
 - Address interdependent technologies and systems, including "platform" components (e.g., Advanced Distribution Management Systems, Geographic Information System, Outage Management System) needed to enable or support other grid modernization projects
 - Consider proactive grid upgrades to facilitate customer choice
- Other plans may feed into distribution plans:
 - Electrification plan informs grid needs for EV charging
 - Cybersecurity plan identifies resilience threats that distribution planning can consider
 - Demand-side management plan specifies capabilities that distribution technologies and systems should provide to achieve multi-year targets for demand response, energy efficiency and conservation



How one state put together the pieces: Minnesota (1)



- Minn. Stat. §216B.2425 (2015) requires the largest utility (Xcel Energy) to submit biennial transmission and distribution plans to the PUC
 - To "identify ... investments that it considers necessary to modernize the transmission and distribution system by enhancing reliability, improving security against cyber and physical threats, and by increasing energy conservation opportunities"
 - May ask Commission to certify priority projects and approve costs through a rider — a finding that the project is consistent with requirements of this statute, not a prudency determination
 - Analyze hosting capacity for small-scale distributed generation resources and identify necessary distribution upgrades to support [their] continued development
- Xcel Energy <u>1st grid modernization report</u> (Docket 15-962)
- Xcel Energy <u>2nd grid modernization report</u> (Docket 17-776)
- The Commission certified investments in:
 - Advanced Distribution Management System (ADMS)
 - Residential Time of Use Pilot using AMI
 - Field Area Network (FAN)



Xcel Energy 2021

How one state put together the pieces: Minnesota (2)

- GRID MODERNIZATION LABORATORY CONSORTIUM U.S. Department of Energy
- The PUC initiated an inquiry on Electric Utility Grid Modernization with a focus on distribution planning (<u>Docket CI-15-556</u>)
 - Series of stakeholder meetings
 - Questionnaire to utilities on utility planning practices plus stakeholder comments
 - How do Minnesota utilities currently plan their distribution systems?
 - What is the status of each utility's current plan?
 - How could the utility's planning processes be improved or augmented?
 - Staff Report on Grid Modernization defined grid modernization for Minnesota, proposed a phased approach, and identified principles to guide it.
- The Commission set Integrated Distribution Planning requirements for Xcel Energy (Docket 18-251) and smaller regulated utilities (Dockets 18-253, 18-254 and 18-252).
- Xcel Energy filed the <u>1st DSP</u> in 2018 (Docket 18-251), a <u>2nd IDP</u> in 2019 (Docket 19-666), and a <u>3rd IDP</u> in 2021 (Docket 21-694).
 - Grid modernization plan now filed with IDP filing





Illustrative Long-Term Grid Modernization Plan





DERs and Distribution Planning

Proactive planning is more effective.



Tell customers where the grid needs help and what services the grid needs. Provide appropriate incentives.

- Load and DER forecasting helps resource planners avoid overbuilding and feeds into analysis of which feeders may be stressed by DER in the near-term.
- Hosting capacity analysis shows how much more DER can be managed on a given feeder easily and where interconnection costs will be low/high.
- Together, these processes identify feeders that are likely to see DER growth and can be considered for proactive upgrades.
- Locational net benefits analysis helps determine the benefits of specific services at a specific location to guide developers.
- Cost-effective non-wires alternatives are DERs that provide specific services at specific locations can defer some traditional infrastructure investments, leveraging customer and third-party capital investments. DERs like energy efficiency and demand response can make more hosting capacity available.
- These analyses can inform rates and tariffs.

What is hosting capacity?



- Amount of DERs that can be interconnected without adversely impacting power quality or reliability under existing control and protection systems and without infrastructure upgrades
- Analysis shared by utility typically in maps with supporting data
- Three main constraints: thermal, voltage/power quality, protection limits



Hosting capacity use cases



	Use Case	Objective	Capability	Challenges		
	Development Guide	Support market- driven DER deployment	Identify areas with potentially lower interconnection costs	Security concerns; analysis/model refresh; data accuracy and availability		
Hosting Capacity Analysis Use Cases	Technical Screens	Improve the interconnection screening process	Augment or replace rules of thumb; determine need for detailed study	Data granularity; benchmarking and validation to detailed studies		
	Distribution Planning Tool	Enable greater DER integration	Identify potential future constraints and proactive upgrades	Higher input data requirements; granular load and DER forecasts		

Source: ICF International for DOE

Useful reference: IREC, Key Decisions for Hosting Capacity Analysis, 2021

California Integration Capacity Analysis



- Models how much new generation as well as load can be accommodated on the distribution system at specific locations, using actual grid conditions
 - Understanding capacity for new load is especially important in the context of state electrification initiatives, as well as energy storage projects (load+generation).
- PUC's ruling on Jan. 27, 2021, directed utilities to refine their Integration Capacity Analysis maps and include them in data portals: <u>PG&E</u>, <u>SCE</u> (see <u>user guide</u>), <u>SDG&E</u>*



*In addition to the ICA map, the portals include the utility's Distribution Investment Deferral Framework map (Grid Needs Assessment + Distribution Deferral Opportunity Report) and Solar Photovoltaic and Renewable Auction Mechanism map.

See Extra Slides for Minnesota's requirements for hosting capacity analysis.

Interconnection process





Systems above a certain size may skip the Fast-Track Screens and go straight to detailed Impact Studies



U.S. states adopting IEEE Standard 1547-2018



Source: EPRI, "IEEE Std 1547™-2018: Status of Adoption across the U.S.," May 2022. See Extra Slides for ISO/RTO adoption and state resources on interconnection.



What are non-wires alternatives?

- Options for meeting distribution system needs related to load growth, reliability and resilience.
 - Single large DER (e.g., battery) or portfolio of DERs that can meet the specified need
- Objectives: Provide load relief, address voltage issues, reduce interruptions, enhance resilience, or meet local generation needs
- Potential to reduce utility costs
 - Defer or avoid infrastructure upgrades
 - Implement solutions *incrementally*, offering a flexible approach to uncertainty in load growth and potentially avoiding large upfront costs for load that may not show up.



Case studies featured in Berkeley Lab report, <u>Locational Value of Distributed</u> <u>Energy Resources</u>

- Typically, the utility issues a competitive solicitation for NWA for specific distribution system needs and compares these bids to planned traditional grid investments to determine the lowest reasonable cost solution.
- Jurisdictions that require NWA consideration include CA, CO, DE, DC, HI, ME, MI, MN, NV, NH, NY and RI. Other states have related proceedings, pilots or studies underway.

Locational value of DERs

- GRID MODERNIZATION LABORATORY CONSORTIUM U.S. Department of Energy
- In addition to analyzing DERs as alternatives to specific projects, utilities can conduct systematic studies of DER locational value to:
 - Better understand where to target DERs
 - Calibrate incentive levels
 - Reduce load growth for specific areas of the distribution system
 - Reduce the need for traditional distribution system upgrades.
- Locational net benefits analysis systematically analyzes costs and benefits of DERs to determine the net benefits DERs can provide for a given area of the distribution system.
- These studies can become a routine and transparent part of the utility's distribution planning process. Information also can be used for DER programs and rate designs.



State Benefit-Cost Analysis (BCA) Guidelines







Test	Perspective	Key Question Answered	Categories of Benefits and Costs Included
Jurisdiction- Specific Test	Regulators or decision-makers	Will the cost of meeting utility system needs, while achieving applicable policy goals, be reduced?	Includes the utility system impacts, plus those impacts associated with achieving applicable policy goals
Utility Cost Test*	The utility system	Will utility system costs be reduced?	Includes the utility system impacts
Total Resource Cost Test	The utility system plus host customers	Will utility system costs and host customers' costs collectively be reduced?	Includes the utility system impacts, plus host customer impacts
Societal Cost	Society as a whole	Will total costs to society be reduced?	Includes the utility system impacts, plus host customer impacts, plus societal impacts such as environmental and economic development impacts

- Use of cost benefit analysis varies significantly by state
- States have different preferences for metrics and reporting, and some states use multiple metrics
 - Use of these metrics may be a best practice, but not required in some states
- Some states are adopting all or portions of the <u>National Standard</u> <u>Practice Manual</u> to aid in BCA
 - Some states developed new cost test(s) based on NSPM principles
 - Some states kept existing test(s), but changed processes to fit NSPM practices
 - Other states directed utilities to consult the NSPM to answer technical questions (e.g., choice of test, discount rate)

NWA procurement strategies in California



- Three procurement mechanisms identify opportunities to cost-effectively defer or avoid traditional utility investments to use DERs to mitigate forecasted deficiencies:
 - 1. <u>Distribution Investment Deferral Framework</u> (DIDF) Annual Grid Needs Assessments and Distribution Deferral Opportunity Reports
 - Examples: <u>SCE</u>, <u>PG&E</u>, <u>SDG&E</u>
 - Following a Distribution Planning Advisory Group stakeholder process, the utilities issue their request for offers (RFO) for competitive annual solicitations for specific deferral projects.
 - 2. <u>Partnership Pilot</u> (2021) Utilities prescreen aggregators to procure owned, behind-the-meter (BTM) aggregation improves and accelerates deferral implementation
 - 3. <u>Standard Offer Contract Pilot</u> Utilities select offers for front-of-the-meter DERs through a simple auction



Source: PG&E presentation on 2021 RFO

Willow Pass Substation Bank 3 Map

2021 Distribution Deferral Status



- As of February 2021, the <u>CPUC approved</u> 16 MW of battery storage contracts for PG&E and 18.5 MW for SCE.
- ▶ <u>PG&E</u> and <u>SCE</u> released their 2021 DIDF RFO in January 2021.
 - Insufficient quantity of viable bids received to meet the full need for any deferral opportunities identified by <u>PG&E</u> or <u>SCE</u>.
- ▶ <u>SDG&E</u>, <u>PG&E</u> and <u>SCE</u> filed 2021 DIDF plans in August 2021.
 - SDG&E identified one project that is eligible for deferral and released its 2021 DIDF RFO in <u>December 2021</u>.
- CA investor-owned utilities continue to have challenges successfully implementing NWA.
- New procurement mechanisms the Partnership Pilot and Standard Offer Contract — were designed to accelerate procurement timelines to enable successful deployment of NWA.

Partnership Pilot



Performance

Budget

\$6,065

\$40.028

\$51,369

\$48,434

\$44,398

\$29,302

\$42,977

- Customers participate in the pilot through a pre-screened aggregator.
- Pre-screened aggregators meet experience and financial viability criteria, and have demonstrated the capability to reliably dispatch DERs.
- The pilot is first-come, first-serve. It remains open until the subscription period closes or when the utility contracts 120% of identified need.
- When the utility receives offers that meet 90% of the capacity needed to defer the distribution project, the utility contracts with the aggregators.
- The pilot budget is capped at 85% of the estimated cost per kW of traditional investment.
- Annually, each utility must identify three projects to test the pilot.

Southern California Edison Partnership Pilot Project

Tranche Tranche Tranche Subscription Subscription Procurement Procurement Operating Deferral Value Tariff Budget Deployment Reservation Project Cities Period Launch Period End Need Area Tranche Status May Include Goal Goal Date (Cost Cap-PV \$) (Nominal \$) Budget Budget Date Date (Capacity - MW) (Energy - MWh) 1 Open 0.1 0.1 1/18/2022 12/1/2022 6/1/2024 \$65,627 \$12,130 \$2,426 \$3,639 2 ~1/15/2023 12/1/2023 6/1/2025 0.3 0.6 \$61.271 \$80.056 \$16,011 \$24,017 Closed ~1/15/2024 6/1/2026 3 Closed 0.4 0.7 12/1/2024 \$57,205 \$20,548 \$30,822 \$102,738 0.4 0.6 ~1/15/2025 12/1/2025 6/1/2027 \$53,408 \$96,868 \$19,374 \$29,060 Beaumont, Jonagold 4 Closed Calimesa Circuit 5 0.3 0.5 ~1/15/2026 12/1/2026 6/1/2028 \$49,864 \$88,795 \$17,759 \$26,639 Closed 6 0.3 0.3 ~1/15/2027 12/1/2027 6/1/2029 \$11,721 \$17,581 Closed \$46,554 \$58,605 7 Closed 0.3 0.4 ~1/15/2028 12/1/2028 6/1/2030 \$43,465 \$85,954 \$17,191 \$25,786 **Total Tariff Budget** \$525,146

Partnership Pilot Project Name: New Circuit at El Casco Substation

Standard Offer Contract



- Participants use a standard contract to offer front-of-the meter DERs to avoid or defer identified utility distribution investments.
 - Contract is based on Technology Neutral Pro Forma contract for example, SDG&E's contract is <u>here</u>.
 - DERs can be dispatchable or non-dispatchable.
- Participants can submit partial or full offers, and the utility can combine offers together to create a solution. Offers include a \$/kW-Month price.
- The offer price cap is the value of a one-year deferral of the planned distribution project, which the utilities publish. Once 90% of the capacity is filled the utilities start the contract process.
- Utilities are required to select one project annually to test the pilot.

Southern California Edison Standard Offer Contract Pilot Project

Project Description	Tier	Location(s) of Need	Distribution Service Required	Operating Date	Max 10-year Capacity Need (MW)	Max 10-year Duration (hr)	Standard Offer Contract Pilot Project Ranking	
New Circuit at Eisenhower	Tier 1	Crossley 33kV	Capacity	6/1/2024	2.9	6	1	
New Circuit at El Casco Substation	Tier 1	Jonagold 12kV	Capacity	6/1/2024	0.4	2	2	
New Circuit at Elizabeth Lake	Tier 1	Guitar 16kV Oboe 16kV Trumpet 16kV	Capacity (UCT) FLAG	6/1/2024	9.0	11	3	

NWA in Minnesota



- The Commission set Integrated Distribution Planning (IDP) requirements for Xcel Energy (Docket 18-251) and smaller regulated utilities (Dockets 18-253, 18-254 and 18-252).
 - For projects >\$2M, utilities must analyze how non-wires solutions compare with traditional grid solutions in terms of viability, price and long-term value.
 - Utilities must specify distribution system project types (e.g., load relief or reliability) as well as timelines, cost thresholds and screening process for NWAs.
- Xcel Energy's NWA analyses
 - Ist IDP (Docket 18-251)
 - 2nd IDP (Docket 19-666)
 - <u>3rd IDP</u> (Docket 21-694)



Xcel Energy, 2022-2031 Integrated Distribution Plan, 2021

Xcel Energy 2021 Integrated Distribution Plan - NWA analysis results (MN)



Project Title	# of Risks	Aggregate Project Peak Demand (MW Overload)	Aggregate Project Energy Demand (MWh Overload)	Cost of NWA	Cost of Traditional Project
Install Kohlman Lake KOL Feeder	7	11.25	50.39	\$17.0	\$4.52
Install Viking VKG Feeder	3	10.3	62.6	\$17.9	\$4.1
Install Wyoming WYO Feeder	5	14.38	97.14	\$28.5	\$2.5
Reinforce Veseli VES TR1 & Feeder	3	10.99	69.75	\$41.8	\$2.8
Install Zumbrota ZUM TR	2	10.97	73.34	\$41.8	\$3.0
Install Chemolite CHE TR03	5	28.82	151.18	\$11.8	\$4.0
Install Goose Lake GLK TR3 & Feeders	8	29.53	179.03	\$37.9	\$6.4
Install Orono ORO TR2 & Feeder	3	15.40	279.70	\$68.9	\$4.1
Reinforce Burnside BUR TR2	3	17.8	135.06	\$69.6	\$2.7
Install Cottage Grove CGR TR03	4	64.27	321.39	\$46.6	\$4.2
Install Cannon Falls Trans CTF TR02 & Fdr	4	17.43	141.13	\$108.0	\$2.0
Install Western WES TR3 & Feeders	9	34.97	185.33	\$95.4	\$5.3
Reinforce Faribault FAB TR1	5	32.3	234.31	\$125.8	\$2.0
Install East Winona EWI TR2	6	21.79	166.46	\$115.6	\$3.2

Xcel Energy, 2022-2031 Integrated Distribution Plan, 2021



Xcel Energy's Proposed NWA Process for MN (1)


Xcel Energy's Proposed NWA Process for MN (2)



Aspect/Component	Current Method	Proposed Method
Timeframe	Full NWA lifetime	10-year deferral period*
Ownership Model	Utility ownership	Load reduction contract or utility ownership
Load Reduction Requirement	Exact MWh of load at risk on peak day	Peak output for the duration of the risk
Stacked Values	No stacked values	Stacked values included
Pro-Rating Values	No pro-rating, full values included	Values pro-rated for just the load reduction period (ARR split)
Solar Performance	PVWatts TMY simulation for one location in Minnesota	PVWatts TMY simulation for five locations in Minnesota

* Subject to change.

Source: Xcel Energy, https://pubs.naruc.org/pub/47B689BC-1866-DAAC-99FB-82CCB3336C2E (slide 42)

New York Distribution System Implementation Plans (DSIP)



- ▶ <u>NY PSC DSIP Guidance</u> (April 2018) Must include sections on:
 - Integrated planning, advanced forecasting, grid operations, energy storage integration, electric vehicle integration, energy efficiency integration and innovation, distribution system data, customer data, cyber-security, DER interconnections, advanced metering infrastructure, hosting capacity, beneficial locations for DERs and NWAs, and procuring NWAs.
 - DSIP also must address governance, marginal cost of service studies, and utility's most recent Benefit-Cost Analysis Handbook.
 - Utilities filed their 2nd DSIPs in June 2020; see <u>NYSEG/RG&E</u>; <u>ConEd</u>; <u>O&R</u>; <u>National Grid</u>; <u>Central Hudson</u>.
- The Joint Utilities were initially scheduled to file the 2022 DSIPs in June. The PSC <u>approved</u> their request for an initial extension to December 31, 2022, because of ongoing local transmission and distribution planning in <u>Case 20-E-0197</u>.

NWA procurement strategies in New York (1)



As part of annual capital planning, each utility must routinely identify candidate projects (load relief, reliability) for non-wires alternatives, post information to websites and issue RFPs. Utilities jointly provided <u>suitability criteria</u> (March 2017) for NWA projects and <u>described how criteria</u> will be applied (May 2017) in capital plans and procurement processes.

Criteria	Potential Elements Addressed	
Project Type Suitability	Project types include Load Relief and Reliability*. Other categories currently have minimal suitability and will be reviewed as suitability changes due to State policy or technological changes.	
Timeline Suitability	Large Project	36 to 60 months
	Small Project	18 to 24 months
Cost Suitability	Large Project	<u>></u> \$1M
Cost Suitability	Small Project	<u>></u> \$300k



NWA procurement strategies in New York (2)

Projects, Needs and Default Solutions: Orange & Rockland NWA projects

Project	Need	Default Solution	Status
West Warwick <u>RFP</u>	Amount: 12MW Location: Wisner Substation #80 When: 2022	Construction of new transmission/distribution substation	Executed contract
Sparkill <mark>RFP</mark>	Amount: 2 MW Location: Circuit 50-3-13 When: 2023	New distribution circuit tie	Procurement process to begin in 2022; in service 2023
Monsey <u>RFP</u>	Amount: 15 MW Location: Bank #244 When:2021	Upgrade of Monsey substation	Going through siting and permitting process



NWA procurement strategies in New York (3)

Project	Need	Default Solution	Status
Orange & Rockland	Amount: 2 MW	Construct	Completed; 4.1 MW
Utilities	Location: 4 circuits in Pomona load area	Pomona	peak reduction from
Pomona DER project	Overload period: 1-7 pm	substation	EE, DR and battery
	When: 2020 (spring/summer)		
Con Edison Brooklyn-	Amount: 60 MW (since 2015)	Construct	Ongoing - 60 MW
Queens Demand	Location: Brooklyn and Queens	Brownsville and	peak reduction to
Management	Peak hour: 9-10 pm	Gowanus	<u>date</u>
		substations	



Figure 1: Hourly Load Profile of Operational BQDM Customer-Side Solutions and Non-Traditional Utility-Side Solutions. Note: A 1.5 MW 4-hour utility-side battery energy storage system is not depicted in the load profile as its dispatch varies.

Source: Con Edison BQDM Quarterly report, May 2022



Coordinated Grid Planning Process in New York



Source: Joint Utilities CGPP presentation, May 2022

The process will develop a cost-effective transmission plan for achieving state decarbonization goals (100% clean energy by 2040) and will consider trade-offs between generation, transmission and NWAs.

DER tariffs

- DER payments based on Value of DER
 - New York <u>Value Stack tariff</u> compensates DER based on <u>location</u>, in addition to energy, capacity, environmental and demand reduction values
 - Locational specific relief value (LSRV) zones are identified by each utility
 - Response to event calls in LSRV zones results in additional DER compensation
 - Net energy metering still an option for onsite residential and commercial DG <750 kW</p>







Stakeholder Engagement

Stakeholder engagement for distribution planning (1)



- Stakeholder engagement has been part of long-term utility planning (e.g., integrated resource planning) for decades. When well designed, the benefits of stakeholder engagement are "better information, decreased risk, and smarter solutions" (<u>De Martini et</u> <u>al. 2016</u>).
- Stakeholder engagement can serve many purposes:
 - Provide a venue for open discussion
 - Improve the quality of regulatory proceedings and their outcomes
 - Develop solutions with broad support
 - Build trust among parties
- Stakeholder engagement for distribution system planning is relatively nascent. Yet people/communities are closest to distribution infrastructure, and that's where most outages occur.
- Among opportunities to improve stakeholder engagement:
 - Improved rigor
 - Improve equity considerations in resource solutions
 - Raise awareness of inherent biases and the impact they have on IRP solutions
 - Intervenor and stakeholder compensation
 - Create an inclusive stakeholder process

..."the Commission has repeatedly pushed Hawaiian Electric to employ best practices, focusing on stakeholder engagement, developing appropriate scenario and sensitivities, and pursuing complete transparency to enable effective review." HI PUC Order 37730

... "the Commission notes that many of the engagement mechanisms described in the Filing appear to be more geared towards the dissemination of utility information... the level of impact of stakeholder information has on the planning process is unclear. " NY PSC <u>Order</u>, September 2021, Case 20-E-197

Stakeholder engagement for distribution planning (2)



Requirements

- Before plan is filed: Can include significant input through working groups (e.g., CA, DC, HI, MI, NH, NY) and ongoing engagement
- After plan is filed: Stakeholders can file comments, utility provides periodic updates

Examples:

- New York Surveys, newsletters, webinars, meetings, and designated website with links to various sources of information
- New Hampshire Stakeholder group to make recommendations on:
 - Assumptions and metrics
 - Load and DER forecasting methodology
 - Hosting capacity, interconnection, and locational value approach
- Hawaii Stakeholder council, technical advisory panel, ad hoc working groups

	U.S. Department of Energy
The Joint Utilities of New York	
DSP Enablement Efforts	2020 DSIP Filings
n order to keep stakeholders informed of the work the Joint Utilities of New York are doing to advance the enablement of Distributed System Platforms (DSPs) under REV and provide information on related 2020 stakeholder angagement activities, the Joint Utilities publish quarterly newsletters. Please email any feedback or questions to info@jointutilitiesofny.org .	The Joint Utilities filed their most recent Individual DSIP on June 30, 2020. The DSIP documents provide extensive information on each utility's recent progress, current activities, and future plans as the companies continue the transition toward a more distributed, integrated, and customer-centric electricity system.
SUMMARY DOCUMENT	2020 INDIVIDUAL DSIPS
Hosting Capacity	Non-Wires Alternatives
Dick on the button below for utility-specific links for Stage 3 Hosting Capacity displays and upcoming stakeholder engagement sessions focused on Hosting Capacity.	Click on the button below for links to each utility's current Non-Wires Alternatives (NWA) webpage for information on current NWA opportunities and related solicitations.
LEARN MORE	LEARN MORE
EV DCFC Incentive Program	Webinars: JU DSP Efforts
Effective February 7, 2019, the NYPSC authorized an incentive program for DCFC oharging stations. DPS staff released a whitepaper on January 13, 2020 recommending a Make-Ready Program. Click on the button below for more information related to New York Electric Vehicle efforts and for links to each utility's EV web portals.	To help inform the development of the 2020 DSIPs, the Joint Utilities held stakeholder webinars on December 11, 2019 and April 23, 2020. The Joint Utilities shared the results of the recent stakeholder survey and requested additional stakeholder feedback on the proposed 2020 DSIP structure based on the survey results. Click below for webinar slides and recordings.
LEARN MORE	JU STAKEHÖLDER WEBINARS





- The Illinois Commission adopted <u>multi-year integrated grid plan</u> rules in December 2021 that apply to Ameren and ComEd (state's two largest utilities). A significant <u>stakeholder engagement process</u> informs the utility grid plans.
 - Before the workshops begin, utilities must provide the Commission with prescribed information, including preliminary proposals on capital investments the utility plans to make in the near future. The Commission will make the information publicly available on their website.
 - Workshops are designed to encourage diverse stakeholder representation, held during day and evening hours in a variety of locations and allow for remote access.
 - The workshop process should allow stakeholders to effectively and efficiently provide feedback and input to the utility. Stakeholders can submit data requests to the utility prior to each workshop on the topics addressed in the workshop, and the utility must respond within 14 days.
 - Minimum of six workshops administered and run by an independent facilitator
- At the conclusion of workshops, the facilitator prepares a <u>draft report</u> describing the process and areas of consensus and disagreement and provides recommendations to the Commission regarding the utility's plan. Stakeholders can comment on the report.

Oregon – Distribution System Planning

- In Oregon, utilities are <u>required</u> to host at least four stakeholder workshops prior to the utility filing its distribution system plan. During the workshops, the utilities must invite community members to share their relevant needs, challenges, and opportunities.
- The utilities are also required to file a community engagement plan.
- The workshops are intended to occur at a stage in which stakeholder engagement can influence the distribution system plan.
- The Oregon PUC has a technical working group that holds regular meetings for stakeholders before and after the utilities file their distribution system plans.

"I was interested in learning about microgrids. I have not seen that or heard about that before until today. It was also interesting to go over the types of smart technology."



PGE Community Meeting Participant Feedback





Emerging Issues

Energy equity and justice (1)

- Many states are adopting energy equity/justice provisions that apply to utility regulation.
 - To address social, economic and health disparities
 - Through legislation, governor's executive orders, PUC orders, or actions by other agencies*



Produced by E9 Insight, October 2021

*See Farley et al., <u>Advancing Regulation in Utility Regulation</u>, 2021



Energy equity and justice (2)

- OR's staged approach to stakeholder engagement in distribution planning (<u>Order 20-485</u>) initially requires consultation with community-based organizations (CBOs) before plan filing, plus a community engagement plan.* It evolves to active collaboration with CBOs and environmental justice communities so community needs (energy burden, customer choice, resilience) inform distribution projects.
 - Portland General Electric hired CBOs to recruit for and convene a series of community workshops, develop educational materials, and conduct research for PGE's first distribution plan.
 - OR <u>HB 2475</u> (2021) provides OPUC authority to provide financial assistance to organizations that represent broad customer interests, including environmental justice organizations, in regulatory proceedings.
- MN PUC required Xcel Energy to map reliability and service quality metrics and demographic data to reveal any equity issues (Dec. 18, 2020, order in <u>Docket 20-406</u>)
- ME New integrated grid planning law requires "An assessment of the environmental, equity and environmental justice impacts of grid plans"





Energy equity and justice (3)

- Washington's Clean Energy Transformation Act (SB 5116, 2019) requires utilities to file Clean Energy Implementation Plans that, in part, ensure equitable distribution of energy and non-energy benefits of the transition to clean energy.
 - The plans must include customer benefit indicators to demonstrate the utility's progress toward meeting this requirement in the following categories:
 - Energy benefits, non-energy benefits, reduction of burdens for highly-impacted communities and vulnerable populations, public health, environment, Highly impacted communities and reduction in cost, reduction in risk, energy security, resilience vulnerable populations
 - Utilities also must file multiyear rate plans that include equity performance measures.
 - The Act defines "vulnerable populations" and "highly impacted communities" --- collectively "named communities" — and the process utilities must follow to map and engage with them.
 - Each utility has convened an Equity Advisory Group of CBOs and, in consultation with its advisors, listed specific characteristics for mapping and defining named communities.





(named communities)

- C Energy benefits
- · Improved participation in clean energy programs from named communities

Reduction of burdens

- · Improved participation in clean energy programs from named communities
- Improved affordability of clean energy · Increase in culturally- and linguistically-
- accessible program communications for named communities

Non-energy benefits

- · Improved participation in clean energy programs from named communities
- Increase in quality and quantity of clean energy jobs
- · Improved home comfort

Source: PSE 2021. Also see Avista's Plan.

Data-related requirements (1)



- Several Commissions are addressing data access in distribution planning and other proceedings.
- Customer usage data Making AMI interval data available to customers and third parties



- Some states are requiring utilities to use or evaluate feasibility of the Green Button framework* (e.g., CA, CO, CT, DC, HI, IL, MI, NH, NY and TX).
 - <u>Download My Data</u> standard enables customer to download their data
 - <u>Connect My Data</u> data exchange protocol allows automatic transfer of data from utility to third party on customer authorization
 - Some states require specific aggregation levels for data sharing to protect privacy.
- System level data Making system level data available to support customer and third-party solutions
 - NY, NH, MN, OH, CA and DC are examples of jurisdictions with detailed system data sharing requirements.

*The <u>Green Button initiative</u> is an industry-led effort to provide utility customers with easy and secure access to their energy usage information in a consumer-friendly and computer-friendly format.

Data-related requirements (2)

5.94,66755.39,0,0,0 5.94,66755.39,0,0,0 5.912,42826.99,0,0,0 35.64,50656.8,0,0 115.94,67905.07,0 115.94,66938.9 0192.49,86421 0192.49,86421 0192.49,86421



55

Data platforms are centralized online resources where energy data are aggregated, stored in a common format, and accessible to customers and third parties.

New York

- <u>Joint Utilities data sharing portal</u> provides the following information by utility:
 - Distributed System Implementation Plans
 Capital Investment Plans
 Planned Resiliency / Reliability Projects
 Reliability Statistics
 Hosting Capacity
 Beneficial Locations
 Load Forecasts
 Historical Load Data
 Installed DG
 SIR Pre-Application Information
- NYSERDA established the Utility Energy Registry to develop an Integrated Energy Data Resource platform to streamline community access to aggregated data. New York adopted a 15/15 aggregation screen for residential customers and a 4/60 screen for all other customers.
 - 15/15 rule An aggregation sample must have more than 15 customers and no single customer's data may comprise more than 15% of the total aggregated data.

New Hampshire

A settlement agreement in April 2021 outlined data platform requirements for utilities. The portal for customers and third parties will follow Green Button Connect protocols.

Data-related requirements (3)

Minnesota* - In November 2020, the <u>Commission approved</u> open access data standards proposed by Citizens Utility Board to release customer energy use data to third parties. The standards apply to utilities with >50,000 customers for a specific set of applications. (Docket M-19-505)

- To collect and share aggregated or anonymized, disaggregated customer energy use data for use by third parties
- Data provided at closest level of geographical specificity possible to maintain customer anonymity and at the finest practicable time interval

Ohio – An <u>order</u> on a <u>multi-utility settlement</u> (October 2021) requires utilities to provide access to customer data including:

- ≥24 months of energy usage data in 15, 30, or 60 minute intervals made available on a best-efforts basis within 24 hours of performing industrystandard validation, estimation and editing processes
- ≥24 months of summary billing history data, including date of bill, usage, bill amount and due date

*Report requested by Commission Staff, <u>Access to Aggregated or Anonymized Customer Energy Use Data</u> (October 2021): (1) discusses key aspects of data access and privacy policies and issues raised in the proceeding and (2) highlights the importance of access to aggregated customer energy use data for meeting climate targets, building benchmarking, and DER

See Extra Slides for information on data access in California and the District of Columbia.

participation in wholesale markets, retail choice, and community choice aggregation







Fire risk



CA utilities are required to file <u>Wildfire Mitigation Plans</u> with:

- Map(s) of the highest risk areas; how the risk is assessed, highlighting changes from earlier WMPs; observed trends impacting ignition probabilities
- List of circuits with Public Safety Power Shutoffs (PSPS) 3 or more times in a CY and measures taken to reduce the number and impact of PSPS events
- PSPS protocols; direction of expected change in PSPS events; and engagement of vulnerable communities
- Progress report on all 2021 WMP key areas of improvement and remedies
- Targets (preventative strategies) from past plans and performance against the targets
- Organization-wide strategy and goals for June 1 and Sept. 1 of the current year, before the next WMP update, within next 3 years and within next 10 years, including asset management and inspection; system design, repair, replacement, hardening; situational awareness and (weather) forecasting; vegetation inspection and management; grid operations and PSPS protocols; data governance; resource allocation; emergency planning and preparedness; stakeholder engagement
- Metric analysis to track plans & performance

Fire risk (2)



- Other states, utilities
 - WA UTC docket studying wildfire protection planning; utilities have filed plans
 - Nevada Energy submitted to the PUC of Nevada a <u>Natural Disaster Protection</u> <u>Plan</u> in February 2020 pursuant to SB 329 (2019), and Docket 19-06009 that codified requirements
 - OR PUC docket established after the Legislature passed SB 762 requiring plans be submitted to the PUC by Dec. 31, 2021
 - UT PSC docket established to implement requirements for wildland fire protection planning (UT HB 66 of 2020); Rocky Mountain Power and other utilities have submitted plans
 - Utilities serving customers in Idaho submitted Wildfire Mitigation Plans to the Idaho PUC for cost recovery.
 - Xcel Energy submitted a wildfire mitigation plan in 2020 in a rate proceeding. A stipulated settlement accepted the plan with terms and conditions. Xcel Energy has since submitted a 2021 plan.

Deseret Power Cooperative Wildland Fire Protection Plan

Version 1.2 July/15/2020



Source:

Docket

Utah PSC

Getting starting with an IDSP proceeding: What other states have done

- Develop staff report or white paper outlining DSP needs, goals, and vision
 - Example: <u>Oregon PUC Staff White Paper</u>
- Issue surveys or targeted questions to utilities and stakeholders
 - Example <u>utility survey</u> from Minnesota
 - <u>Utility survey</u>, <u>stakeholder survey</u> and follow-up <u>stakeholder questions</u> used in Oregon
 - Initial meetings or workshops
 - Review and discuss surveys and questions
 - Understand current processes, data, systems and filings
- Host targeted presentations or trainings for staff and stakeholders
 - Examples: <u>Colorado</u>, <u>Oregon</u>, <u>New Mexico</u>
- Require utilities to develop a stakeholder engagement plan prior to technical planning
 - Example: Joint Utilities of NY <u>stakeholder plan and timeline</u>, <u>Oregon Community Engagement Plans</u>
- Require utilities to develop initial distribution system plan to report on current system and processes. Example: New York <u>April 20, 2016, order</u>
 - 1. Develop plan and timeline for stakeholder engagement (May 5, 2016)
 - 2. File <u>Initial DSIP</u> addressing current planning, operations, and administration and identifying immediate changes to meet state energy goals (June 30, 2016)
 - 3. File <u>Joint DSIP</u> addressing tools, processes and protocols developed jointly or under shared standards (Nov. 1, 2016)





Questions public utility commissions can ask

- How are grid modernization strategies and distributed energy resources addressed in distribution system plans today? What improvements can be made to better plan for uncertainties and risks in the future?
- How do planned or proposed grid modernization investments contribute to DER integration?
- What DER-related grid constraints are most commonly leading to mitigations or system upgrades? How will smart inverters be used for mitigation?
- What IEEE 1547-2018 implementation processes are needed to unlock the value of smart inverters?
- What steps can be taken today to plan for interoperability between DER owners, utilities and third-party aggregators?
- Are there opportunities to improve the diversity of participating stakeholders, increase data transparency, and clarify the role of stakeholder feedback in distribution system planning processes?
- When evaluating distribution system solutions, are all costs and benefits of the NWAs included in the analysis?
- What data access provisions are needed to provide consumers and third parties with useful customer and system level data?

Resources for more information

U.S. Department of Energy's (DOE) Modern Distribution Grid, Vol. IV, 2021

Berkeley Lab's integrated distribution system planning website: https://emp.lbl.gov/projects/integrated-distribution-system-planning

Berkeley Lab's research on time- and locational-sensitive value of DERs

A. Cooke, J. Homer, L. Schwartz, *Distribution System Planning – State Examples by Topic*, Pacific Northwest National Laboratory and Berkeley Lab, 2018

P. De Martini et al., *The Rising Value of Stakeholder Engagement in Today's High-Stakes Power Landscape*, ICF, 2016

P. De Martini et al., Integrated Resilience Distribution Planning, PNNL, 2022

T. Eckman, L. Schwartz and G. Leventis, *Determining Utility System Value of Demand Flexibility From Grid-interactive Efficient Buildings,* Berkeley Lab, 2020

C. Farley et al., Advancing Equity in Utility Regulation, Berkeley Lab, 2021

N. Frick, S. Price, L. Schwartz, N. Hanus and B. Shapiro, *Locational Value of Distributed Energy Resources*, Berkeley Lab, 2021

J. Homer, A. Cooke, L. Schwartz, G. Leventis, F. Flores-Espino and M. Coddington, <u>State Engagement in Electric Distribution Planning</u>, Pacific Northwest National Laboratory, Berkeley Lab and National Renewable Energy Laboratory, 2017

J.S. Homer, Y. Tang, J.D. Taft, D. Lew, D. Narang, M. Coddington, M. Ingram, A. Hoke, *<u>Electric Distribution System Planning with DERs</u> <u><i>Tools and Methods*</u>, Pacific Northwest National Laboratory and National Renewable Energy Laboratory, 2020

ICF, Integrated Distribution Planning: Utility Practices in Hosting Capacity Analysis and Locational Value Assessment, 2018

J. McAdams, *Public Utility Commission Stakeholder Engagement: A Decision making Framework*, NARUC, 2021

Smart Electric Power Alliance, Integrated Distribution Planning: A Framework for the Future, 2020

N.L. Seidman, J. Shenot, J. Lazar, *Health Benefits by the Kilowatt-Hour: Using EPA Data to Analyze the Cost-Effectiveness of Efficiency* and Renewables, Regulatory Assistance Project, 2021

Y. Tang, J.S. Homer, T.E. McDermott, M. Coddington, B. Sigrin, B. Mather, <u>Summary of Electric Distribution System Analyses with a Focus</u> on <u>DERs</u>, Pacific Northwest National Laboratory and National Renewable Energy Laboratory, 2017

T. Woolf, B. Havumaki, D. Bhandari, M. Whited and L. Schwartz, <u>Benefit-Cost Analysis for Utility-Facing Grid Modernization Investments:</u> <u>Trends, Challenges and Considerations</u>, Berkeley Lab, 2021

Xcel Energy, 2022-2031 Integrated Distribution Plan, 2021



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Extra Slides

Procedural elements - Confidentiality



Confidentiality for security or trade secrets — for example:

- Level of specificity for hosting capacity maps
- Peak demand/capacity by feeder
- Values for reliability metrics
- Contractual cost terms
- Bidder responses to NWA RFPs
- Proprietary model information



Example hosting capacity analysis requirements: Minnesota (1)



- State law (§216B.2425, 2015) requires Xcel Energy to conduct a distribution study to identify interconnection points for small-scale distributed generation and system upgrades to support its development
- ► PUC requires analysis of each feeder for solar ≤1 MW and potential distribution upgrades necessary to support expected distributed generation levels, based on utility's IRP filings and Community Solar Gardens program
- Utility filed 1st hosting capacity analysis on 12/1/16 (<u>Docket 15-962</u>)
 - Commission's Aug. 1, 2017 decision requires filing Nov. 1 each year
 - Provided guidance for future analysis, including reliable estimates and maps of available hosting capacity at feeder level
 - Details to inform distribution planning and upgrades for efficient integration of distributed generation
 - Detailed information on data, modeling assumptions and methodologies



Source: Xcel Energy

Example hosting capacity analysis requirements: Minnesota (2)



- Aug. 15, 2019, order (Docket 18-684) required further improvements
 - Work with stakeholders to improve value of analysis, with more detailed data in maps
 - Provide spreadsheet with hosting capacity data by substation and feeder, with peak load, daytime min. load, installed generation capacity, and queued generation capacity
 - For feeders with no hosting capacity, identify "The full range of mitigation options ... including a range of potential costs ... and financial benefits...."
 - Identify cost and benefits of replacing or augmenting initial interconnection review screens and supplemental review and automating interconnection studies

July 23, 2020, order (Docket 19-666)

- Adopts long-term goal to use hosting capacity analysis in interconnection fast-track screens
- Requires estimating costs for more frequent updates and other use cases (e.g., initial interconnection review screens and supplemental review), considering *load* hosting analysis
- ► June 1, 2022, order (<u>Docket M-21-694</u>)
 - Modified future requirements for hosting capacity analysis to proactively plan investments in hosting capacity and other necessary system capacity to allow distributed generation and electric vehicle additions consistent with the forecast for DERs — in coordination with IRP



Source: Xcel Energy 2021

ISO/RTO adoption of IEEE 1547-2018



Source: EPRI, "IEEE Std 1547™-2018: Status of Adoption across the U.S.," May 2022, <u>https://sagroups.ieee.org/scc21/wp-</u>content/uploads/sites/285/2022/05/IEEE-1547-2018 States-and-ISOs-RTOs-Adoption IEEE-Format 2022-05.pdf



Interconnection resources (1)



nrel.gov/grid/ieee-standard-1547

An online platform with educational resources to aid stakeholders in the successful adoption and implementation of IEEE 1547-2018.

Sponsored by:

DOE Solar Energy Technologies Office

Partners and Advisors:

- Sandia National Laboratories
- Institute of Electrical and Electronics Engineers
- ► Electric Power Research Institute
- ► National Association of Regulatory Utility Commissioners
- ► National Rural Electric Cooperative Association
- ► Interstate Renewable Energy Council
- ► Regulatory Assistance Project
- ► Western Interstate Energy Board



NREL's well-catalogued and publicly accessible online platform includes presentations, industry white papers, and topic-specific NREL technical reports for utilities, states, solar developers, transmission operators, and other stakeholders.

Information on a forthcoming interconnection webinar series for PUCs will be posted at this website.

Interconnection resources (2)



<u>A Guide to Updating Interconnection Rules and Incorporating IEEE Standard 1547-2018</u> presents a structured, step-by-step approach to help governmental authorities that oversee interconnection requirements and other stakeholders develop and update interconnection rules. The National Renewable Energy Laboratory (NREL) report considers the incorporation of the new standard from both process and technical standpoints.



- Key considerations include:
 - Has the governing authority sufficiently identified motivations for updating the interconnection rule?
 - · How do the identified technical requirements relate to the desired outcome?
 - Has the governing authority allowed for the use of DER capabilities (even if they are to be used in the future)?

Interconnection Innovation e-Xchange (i2X) is a partnership platform to bring diverse stakeholders involved in the interconnection of solar and wind energy resources to the electric grid. i2X will develop innovative solutions and provide technical assistance to enable faster, simpler, and fairer interconnection of solar and wind energy resources to the electric grid.



Partnership Pilot Program – Overview

- The pilot is for customer-owned, BTM DER aggregation to test if prescreening aggregators, and the ability to quickly execute contracts with them, will improve and accelerate NWA implementation.
- The pilot will operate for five years. It includes a mid-project review with an opportunity for an off-ramp at the beginning of the third year.
- The CPUC approved the utilities' Partnership Pilot deferral opportunities, budget goals and subscription periods in December 2021 (<u>PG&E</u>, <u>SCE</u>, SDG&E).
 - Evaluation criteria were <u>approved</u> in January 2022. The joint utility advice letter describes the phased approach for evaluating performance for procurement and performance and reliability, off-ramp criteria and evaluation process
- Utilities conduct a prescreening process to identify eligible aggregators for the pilot.
 - Grid needs the aggregator expects to address (e.g., voltage support), DER technologies that the aggregator expects to offer, and documentation of experience and capabilities, financial viability and technical viability
 - As an example, SDG&E's aggregator prescreening application is <u>here</u>.
- Subscription period opened January 2022



- ► The aggregator submits an offer reservation during the subscription period.
- After utility receives it, the aggregator has 15 business days to provide the utility with customer affidavits of interest that include the amount of capacity the aggregator can provide and the amount that already exists. The utility reviews the affidavits to determine whether the aggregator can meet the need.
- When the utility receives offers that meet 90% of the capacity needed to defer the distribution project, the utility contracts with the aggregators. Aggregators have 2 weeks to complete and sign the contract.
- Offers are accepted until the utility has 120% of the capacity needed to defer the distribution project.



- Aggregator payment is composed of three payment types and is capped at 85% of the one-year deferral value of the distribution project.
 - Deployment payment is provided after the utility has proof that the BTM resources are operational.
 - Reservation and performance payments are made after the utility contracts with aggregators for 100% of the capacity needed to defer the distribution project. These payments are tied to the time when deferral services are needed.

Total Budget	Payments	Share of Total Budget
85% of One-Year Deferral Value	Deployment Payment (not available for existing resources)	20%
	Reservation Payment	30%
	Performance Payment	50%
Example: Southern California Edison Partnership Pilot Program*

- <u>SCE</u> prioritization criteria for the pilot locations:
 - # of customers
 - customer program participation
 - historical usage on each circuit
 - SCE priority locations:
 - low participation in a BTM DER program
 - locations requiring fewer customers to be enrolled in DER programs to meet capacity goals
 - 3 locations selected:
 - New distribution substation circuit
 - Transformer upgrade
 - Subtransmission line rebuild



Partnership Pilot Program Methodology Flow Chart

*<u>PG&E</u> identified six locations for deferral opportunities. <u>SDG&E</u> determined that it no longer needed the distribution capacity it forecasted for the Partnership Pilot and closed its subscription.



Standard Offer Contract Pilot

- Three-year pilot program that allows providers of front-of-the meter DERs to offer distribution capacity (MW) at a specific price cap to defer a planned utility distribution system investment
- The offer price cap is the value of a one-year deferral of the planned distribution project. Once 90% of the capacity is filled the utilities start the contract process.
- Contract is based on Technology Neutral Pro Forma contract — for example, SDG&E's contract is <u>here</u>.
- The utilities launched their Standard Offer Contract program in September 2021.
 - PG&E identified one deferral opportunity. In <u>May 2022</u>, PG&E requested that the Commission terminate the solicitation because the need increased to 11 MW and a 10-hour performance period (noon to 10 pm).
 - <u>SDG&E</u> identified one deferral opportunity.
 - SCE selected three deferral opportunities and down-selected to one opportunity after further screening the projects.



Candidate Deferral	GNA Facility Name	In-Service Date
Vierra Bank 3	Manteca Bank 6	5/1/2024

Example: Southern California Edison Standard Offer Contract Pilot Project



 <u>SCE</u> prioritized projects for the pilot in locations with low customers per circuit mile ratio.



Project Description	Tier	Location(s) of Need	Distribution Service Required	Operating Date	Max 10-year Capacity Need (MW)	Max 10-year Duration (hr)	Standard Offer Contract Pilot Project Ranking
New Circuit at Eisenhower	Tier 1	Crossley 33kV	Capacity	6/1/2024	2.9	6	1
New Circuit at El Casco Substation	Tier 1	Jonagold 12kV	Capacity	6/1/2024	0.4	2	2
New Circuit at Elizabeth Lake	Tier 1	Guitar 16kV Oboe 16kV Trumpet 16kV	Capacity (UCT) FLAG	6/1/2024	9.0	11	3



Partnership and SOC Pilot Success Criteria

Success Criteria	Questions to Analyze
Procurement Results	 Were sufficient DERs procured to meet the grid need? If not, why? Were DERs cost-effective compared to the planned investment? Of the projects selected for piloting, how many were successfully procured for? What is the percentage?
DER/Aggregator Performance	 Did the DER perform to meet the full grid need? If not, what percent of grid need was met? Why did the DER not perform? Did the DER perform according to its contractual obligations? How long did it take the DER to respond? How did the DER perform when called upon day-ahead and day-of? How many dispatch calls were requested and how frequently were they met? Did technology or DER type affect performance? Were any projects originally approved to participate ultimately deemed non-incremental? Provide additional detail.
Local Distribution Reliability	 Did the DERs defer the wires investment? Was a contingency plan implemented? Were other measures taken to mitigate a violation (e.g., switching, temporary generation, etc.)? Did a violation (e.g., overload, overvoltage, undervoltage, etc.) occur? If so, why? Were there any service interruptions or was system reliability impacted? Did the DER impact operational flexibility? If so, how? Did the DER project impact asset health? If so, how?

- In January 2022, the <u>PUC approved the</u> <u>utilities' evaluation</u> <u>criteria</u> for the Partnership Partner and Standard Offer Contract pilot.
- Two evaluation components
 - Success criteria
 - Performance measures
- Also criteria to terminate the program at a threeyear check point

Partnership Pilot and SOC Pilot Performance Measures



- Performance measures are metrics that identify opportunities for improvements in <u>the pilots</u>. The Partnership Pilot has nine performance measures and the SOC pilot has two (see table).
- There are quantitative and qualitative questions for each measure that are identified in the <u>utilities' advice letter</u>.

Performance Measures	Standard Offer Contract Pilot	Partnership Pilot
Phase 1:		
Acceptance Trigger	~	~
Procurement Margin		~
Subscription Period		~
Tariff Budget		~
Prescreening		~
Marketing Partnership		~
SOC Price Sheet	~	
Phase 2:		
Customer Attrition and Experience		~
Ratable Procurement		\checkmark
Tiered Payment Structure		~

Data-related requirements



California - By <u>order</u>, utilities must make datasets available as part of Grid Needs Assessments & Distribution Deferral Opportunities filings.

- Grid needs
 - By circuit, substation, and subtransmission capacity service
 - Peak load (five years)
 - DER growth (EE, DR, PV, EV, storage)
 - Facility loading %
 - Current year demand
 - Five-year forecasted demand
 - Forecasted percentage deficiency above the existing rating over five years
 - Forecasted MW deficiency over five years
 - Anticipated season or date by which distribution upgrade must be installed

- Distribution deferral opportunities
 - Planned investments
 - Project description
 - Distribution service required
 - Type of traditional capital investment equipment to be installed
 - In-service date
 - Deferrable by DERs? (Y/N)
 - Number and composition of customers
 - Candidate deferrals
 - Expected performance and operational requirements
 - Specific locational values
 - Distribution service required
 - Expected magnitude of DER service provision (MW/kWA)
 - Duration and timing of the deficiency and associated DER service requirements
 - Unit cost of traditional mitigation
 - Contingency plans



- California Privacy screens vary by purpose and level.
 - Some data are aggregated across time (e.g., monthly data) or across the utility's service territory (e.g., consumption data by city or zip code).
 - Residential customer usage data Summarized monthly and aggregated by zip code using a 100/* screen (aggregated data must contain 100 customers, with no limit on the percentage of load that one customer can represent)
 - Commercial, agricultural and industrial data 15/15 screen
 - Industrial customers 5/25 screen
 - Local, state, and federal government agencies or academic researchers 15/20 screen for residential, commercial, and agricultural customer monthly data, anonymized by census block
 - Zip code-level data is posted on utility websites (no data requests required).
 - Standard nondisclosure agreements and consent forms are used for other data requests.

Data-related requirements

District of Columbia PSC <u>required</u> a dedicated data sharing website following <u>working group recommendations</u>. Some data sets require secure access.

Data Type	Frequency	Granularity	Availability
Capital Investment Plan – General Overview	Annual, 10 year forecast period	System	Current; Public (Pepco's Annual Consolidated Report)
Load forecast	Annual, 10 year forecast period	Substation	Current; Public (Pepco's Annual Consolidated Report)
Reliability statistics (SAIFI, CAIDI)	Annual (ACR)	Feeder level	Current; Public (Pepco's Annual Consolidated Report)
Planned resiliency/ reliability projects	Annual	Varies by project	Current; Public (Pepco's ACR and Rate Case Construction Report)
Load data	Annual (ACR)	Feeder (Historic)	NDA
Hosting Capacity	Quarterly	Feeder level	Hosting Capacity Map; Website
Beneficial Location	N/A	N/A	Not Available
Existing DER Capacity	Monthly	Feeder level	Heat Map: Website

The PSC reviewed the Customer Impact Working Group's <u>Green</u> <u>Button Connect My Data Report</u> in <u>an order</u> (Sept. 2021) and made decisions on issues such as data fields, authorization form contents, revocation process, process for customers without Internet access, development of a Connect My Data tariff, and platform certification by the Green Button Alliance.

Data Type	Frequency	Granularity	Availability
Circuit Capacity/ Design Criteria	Static (updated as projects are implemented)	Feeder level	Critical Energy Infrastructure Information (CEII); Secure access required.
Physical Attributes	Static (updated as projects are implemented)	Node level	Critical Energy Infrastructure Information (CEII); Secure access required.
Protective devices	Static (updated as projects are implemented)	Feeder level	Critical Energy Infrastructure Information (CEII); Secure access required.
Voltage profile	Static (updated as projects are implemented and with changes in load information)	Feeder level	Critical Energy Infrastructure Information (CEII); Secure access required.
Circuit impedance models	Static (updated as projects are implemented)	Feeder level	Critical Energy Infrastructure Information (CEII); Secure access required.



California wildfire mitigation efforts (1) (CPUC Rulemakings 18-12-005, 18-10-007, Investigation 19-11-013)



- Since 2018 the CPUC has held proceedings to mitigate and address the risks of fires started by utility infrastructure.
- R.18-10-007 required and approved wildfire mitigation plans (WMPs)
 - SB 901 (2018) listed plan contents, gave CPUC short window to approve plans
 - □ In 2019, CPUC approved first round of mitigation plans
 - □ In Dec. 2019 CPUC Wildfire Safety Division issued draft, <u>revised WMP guidelines</u>
 - By <u>resolution</u>, in January 2020 CPUC ordered utilities to file 2020 WMPs
 - In June 2020, CPUC ratified the CPUC Wildfire Safety Division's approvals with conditions of the 2020 WMPs
 - □ In Nov. 2020, based on 2020 experience with WMPs, the Wildfire Safety Division issued revised a <u>WMP Guidelines Template</u>
 - ❑ WMPs include considerable <u>public outreach</u>. By statute, outreach must be in English, Spanish, and the top 3 primary languages regardless of prevalence. A language is deemed prevalent if 1,000 or more people speak it within the utility's service territory for WMP outreach.
 - □ CA utilities submitted 2021 WMP updates and review began at the CPUC.
 - In July 2021, the Wildfire Safety Division and its functions transferred to the CA Office of Energy Infrastructure Safety pursuant to <u>AB 111 (2019)</u>.

California wildfire mitigation efforts (2)

- GRID MODERNIZATION LABORATORY CONSORTIUM U.S. Department of Energy
- The <u>2022 WMP template</u> updates the original template after two plan cycles and evaluation periods.
- ► 2022 guidelines require:
 - □ Identification of corporate officers who own each WMP section
 - □ Checklist showing how the WMP meets statutory requirements
 - Summary of 2020–2023 planned and actual expenditures and 2017– 2023 rate impacts
 - Historical no. of fires started by utility plant/equipment, no. of injuries and deaths due to fires, and various measures of the no. and value of assets and structures damaged or destroyed
 - Organization-wide strategy and goals by 6/1 and 9/1 of the current year, by the next WMP update, within the next 3 and 10 years, including:
 - Risk assessment and mapping; asset management and inspection; system design, repair, replacement, hardening; situational awareness (and weather) forecasting; vegetation inspection and management; grid operations and protocols including PSPS; data governance; resource allocation; emergency planning and preparedness; stakeholder engagement



- ► The 2022 WMP Template includes an update to the Maturity Model to assess the utilities' capabilities and the maturity of their programs.
 - The Maturity Model assesses utilities' programs on 52 capabilities organized across 10 categories.
 - □ The maturity model measures each capability on a 0 to 4 scale:
 - \checkmark 0 no clear ability, or tool, or progress
 - ✓ 1 a partial step toward exhibiting the capability
 - 2 the utility has mostly progressed toward possessing or exhibiting the capability
 - ✓ 3 nearly fully possessing the capability
 - ✓ 4 fully possessing the capability

Affordability (1)

California

- PUC 2020 decision in <u>affordability</u> docket establishes 3 metrics:
 - 1. Hours at minimum wage required to pay for essential utility services
 - 2. Vulnerability index of various communities
 - 3. Ratio of utility service charges to household income after deducting housing and other essential utility services (affordability ratio)
- Current phase of affordability docket focuses on use of metrics combined with rate tracking to evaluate affordability; <u>Scoping Memo</u> adds a Phase 3 to the docket to examine strategies to limit or mitigate future rate increases
- Hawaii PUC's <u>2021 order</u> established performance incentive mechanisms giving Hawaiian Electric an opportunity to earn additional revenue for performance in key areas. Three affordability metrics:
 - Schedule R typical and average annual bill as percent of low-income average income by island, or Low-to-Moderate Income energy burden
 - Customers (%) entered into payment arrangements by zip code
 - Disconnections for non-payment by customer class (%) by zip code



Affordability (2)



- New York PSC is examining low-income affordability with a target energy burden (energy cost as a percentage of income) of 6% of gross income. A 2016 order adopted an Energy Affordability Policy (EAP) and directed utility filings.
 - NY PSC has since <u>approved</u> low-income affordability programs for each utility.
 - <u>Staff white paper</u> made 24 recommendations in part to modify EAP
 - <u>2021 order</u> adopted recommendations for improving tools to identify eligible customers and discount calculations, improve state and utility program coordination, and increase standardization across utility programs; revisions increased total program budgets by \$129 million to \$366.7 million
 - The order also established a broad working group to address standardization of utility programs, data sharing, enhancing bill discount targets, and identifying highest usage customers for efficiency programs.

2	New York Start of Commission
Fo	or Immediate Release: 08/13/21
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	REVISED
	PSC Announces Expansion of Low-Income Energy Affordability Program
	\$129 Million in Additional Benefits for Low-Income Energy Affordability Programs to Deliver Relief to Over 1 Million Low-Income Households in New York
	Action Provides Utilities with Time to Implement Improvements Before Heating Season