

# ERE Staff Subcommittee *What's my line? — New targets for equity and environmental justice in state commission roles and responsibilities*

Welcome everyone! The session will begin shortly. Please stand by.



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Moderator: Hon. Katherine L. Peretick, Commissioner, Michigan Public Service Commission Presenters: Marguerite Beringer, Research Consultant, E9 Insight

> Justin Schott, Manager, Energy Equity Project, University of Michigan School for Environment and Sustainability, Urban Energy Justice Lab Julie Michals, Director of Clean Energy Valuation, E4theFuture



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## Equity at the PUCs: E9 Insight Research on Pathways to Changing PUC Mandates

NARUC Annual Meeting 2021 Staff Subcommittee on Energy Resources and the Environment November 2021

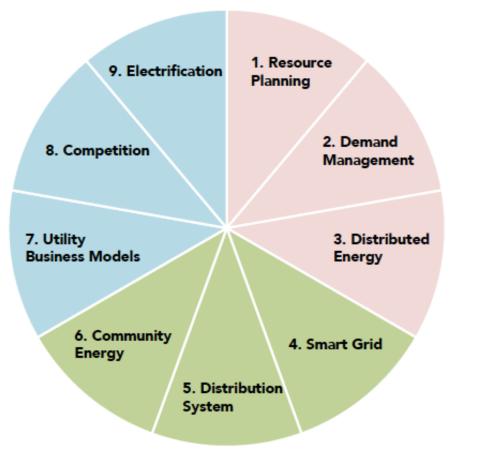
Research produced under contract with





Image by Ericka Lugo

# **E9 Insight Overview**



E9 Insight focuses on nine primary activity domains at state public utility commissions.

- E9 Insight is a boutique research and advisory firm focused on the regulatory and policy environment of the U.S. electric industry.
- Our mission is to help our clients find opportunities to transform the electric industry.
- Clients include Fortune 500, start-ups, government agencies, advocacy groups, etc.
- Docket database contains over 6,000 summarized dockets with key orders.
- Services consist of policy intelligence, analysis and diligence, and regulatory engagement.





"If we are to accelerate our energy progress and enable our fellow Americans to fulfill their promise in every field, including energy, it is imperative that we redouble our efforts to include and expand the participation of underserved communities." Former U.S. Secretary of Energy, Dan Brouillette, <u>DOE</u> <u>Equity in Energy Booklet</u>



# Why think about Equity?

"Awareness of social inequity problems is growing in the United States and globally." EPRI's April 2021 Equity and Environmental Justice Considerations for a Clean Energy Transition

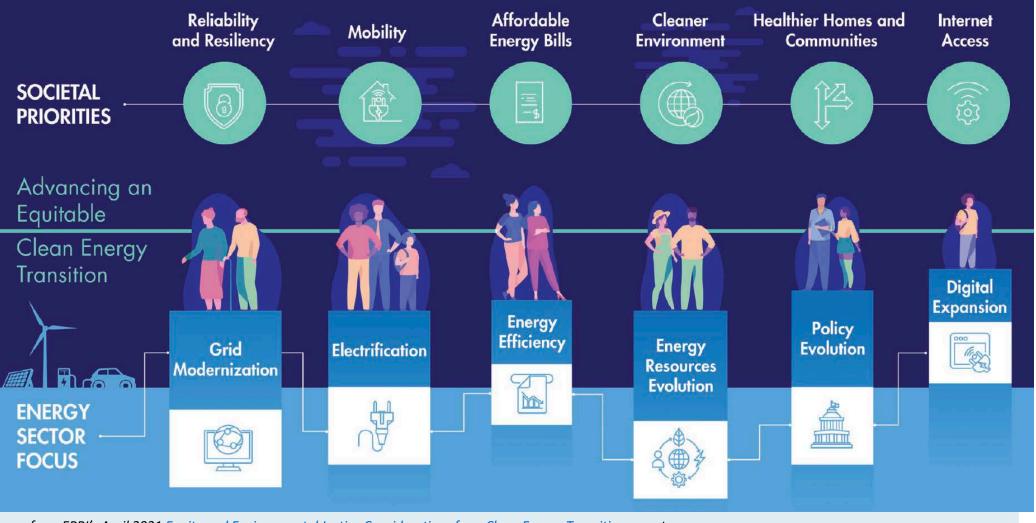
Inequities exist in the energy sector across many fields:

- Energy access
- Affordability
- Proximity to generation plants
- Disconnections
- Access to programs and equipment
- Access to clean energy
- Clean air and water
- Representation and access to regulatory processes

As utilities respond to the aging grid, extreme weather events, decarbonization targets, and other directives, inequities are likely to be **exacerbated** unless specific policies are enacted to protect under-represented communities.



# Equity across the industry







# **Research Overview**

Through July 2021, E9 Insight and Yale Center for Business and Environment were contracted with the Institute for Market Technology (IMT) to conduct research on PUC mandates to consider equity and decarbonization issues. The project was scoped to identify the pathways to changing the PUC mandate, and to compare state policies, inter-agency coordination, etc. E9 looked at legislation, executive orders, and PUC dockets, while Yale analyzed statute.

The research demonstrated more equity-related activity than anticipated; nearly 100 reports, orders, bills, and utility filings were identified.



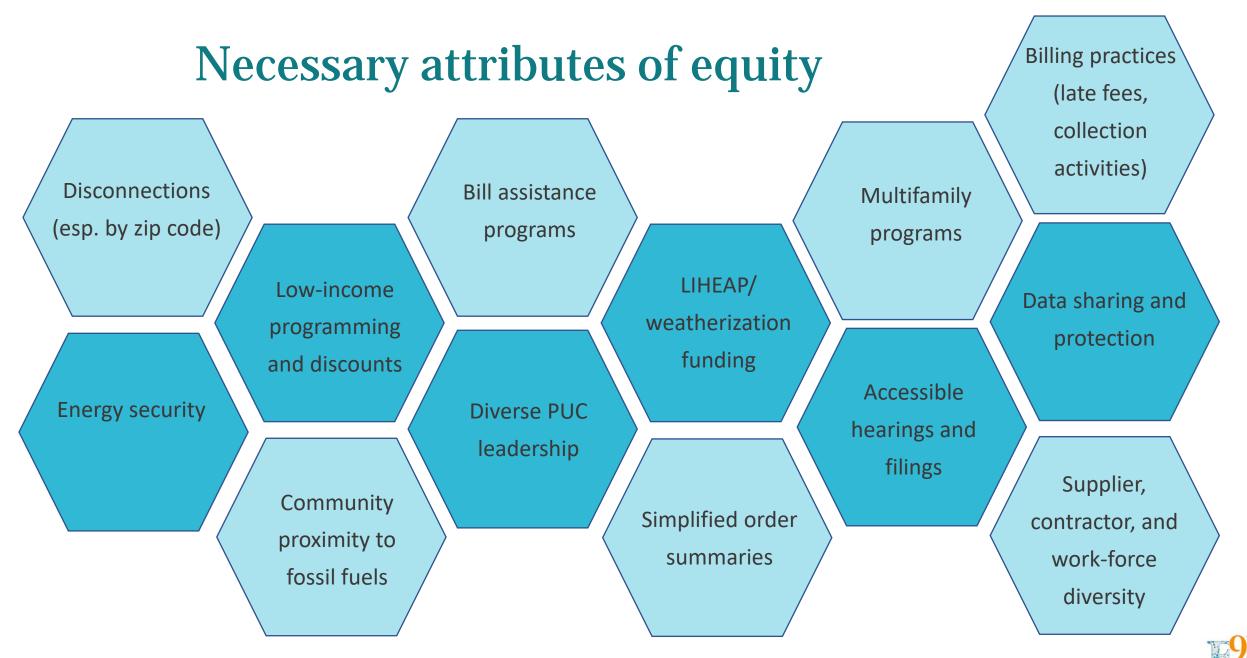
Please note that low-income programming is still a necessary part of any equity framework.



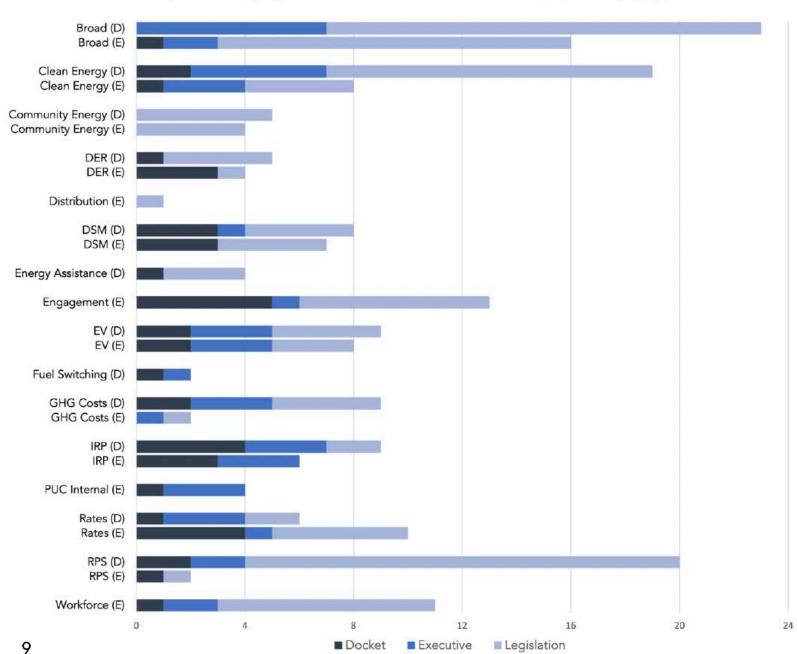
## Lessons, definitions and scope

- Advisory Group members convened by IMT drew attention to important, necessary considerations when discussing "equity" at the PUC. Equity is intersectional and influenced by many factors (i.e. disconnections, billing practices; see next slide).
- E9 Insight's research does not claim to evaluate these factors. Instead, the report identified crosssectional, "modern" programs that focus on equity, environmental justice, disadvantaged communities, etc. The advisory group suggests that without analysis of affordability issues, these programs do not tell the whole story.
- Importantly, mandates that do not address affordability and energy access issues (PIPP, late fees, disconnections, LIHEAP, etc.) will not achieve equity.
- "Equity without affordability is not equity."
- Greenwashing or whitewashing "equity" requirements is a dangerous and likely outcome.
- Therefore, there is more research to be done, both by consultants and PUC staff.





© E9 Insight



#### Pathways for Changing the PUC Mandate: Decarbonization (D) and Equity (E)

# **Equity Applications**

E9 Insight categorized equity and decarbonization mandates by the program or process impacted.

IMT's Advisory Group brought special attention to "Engagement" activities that make dockets or hearings more accessible and "PUC Internal" efforts, which include diversity and inclusion plans.





MN

ID WI SD MI NY RI WY CT PA 🌟 IA NE NV IL NJ OH UT CA IN ANV/ CO DE VA KS MO ϓ VA NC TΝ DC 🛧 AZ OK NM SC AR MS AL GA LA TX Q AK ні 🛧

- Codified requirements to consider equity broadly
- Codified requirements to support equity via specific programs
- Pending requirements to consider equity
- Internal PUC efforts to address equity

OR 🔛

TY PUC order or initiative supported equity without explicit statute



MA

## **E9 Insight research links**

11

See links to the research memo and appendices at <u>https://e9radar.link/equity</u>, including <u>Appendix C: Activity</u> <u>Report</u> (with specific dockets, orders, and other links)

Research completed for IMT was concluded in July 2021. Therefore, more recent activities are not included, but the map on the previous page includes legislation from Illinois and North Carolina. Equity-specific dockets that were initiated by the PUC or that changed the PUC mandate were pulled into a docket index report for your convenience:

Equity and Equity-Adjacent Dockets: <u>https://e9radar.link/equitydockets</u>



IMT is not alone. In the last two years, these organizations have launched national research projects or initiatives related to energy equity:



# Examples of National Equity Research/Initiatives

- ACEEE's <u>Leading With Equity initiative</u> incorporates an <u>equity</u> lens into numerous "score cards" (clean energy, energy burden, transportation electrification)
- CNEE's Energy Communities in Transition initiative provides resources and support
- E4TheFuture promotes clean, efficient energy and prioritizes equity in its work
- The Energy Democracy Project produced a **<u>People's History of Utilities</u>** and the <u>Utility Justice Playbook</u>.
- The Energy Equity Project is developing a standardized framework for energy equity measurement
- EPRI's Equity and Environmental Justice Considerations for a Clean Energy Transition paper
- IMT's Incorporating Energy Equity into Energy Benchmarking report
- The Initiative for Energy Justice provides resources and leadership development to policymakers and advocates
- Institute of Electrical and Electronics Engineers' Electricity Tariff Design via Lens of Energy Justice report
- NARUC's "Innovation Webinar" on Enabling Robust Stakeholder Engagement at Public Utility Commissions and Gender Equity initiative
- NRDC has produced multiple articles, including Eight ways Biden's Plan Could Build Equity in Our Infrastructure
- Pacific Northwest National Laboratory is hosting an Energy Equity project
- RAP and Synapse Economics' Sources of Inequities and Policy Solutions for Improving Community Health and Wellbeing review equitable solutions
- RMI's Just Energy Transition Spotlight and PUC Modernization Issue Briefs focus on equity part of PUC modernization
- Sierra Club's approach to <u>100% renewable energy policies</u> includes equity and justice
- U.S. Department of Energy's Equity in Energy<sup>™</sup> initiative



# When reading any publications, please consider...

- Who wrote the research, and what biases, privilege, and assumptions did they bring to the paper?
- Does the publication talk about the need to eliminate late fees, deposits and other punitive credit and collection activities?
- Do they advocate for the establishment of Percentage of Income Payment Plan programs and Arrearage Management Programs?
- Do they reference the need for discount rates for financially struggling customers?
- Do they recommend that states enact strong serious medical/medical certificate protections to ensure that people with medical conditions are not cut off from essential utility service because of inability to pay?
- Do they advocate for increased funding for LIHEAP and the funding of summer cooling LIHEAP programs from Congress?
- Do they address disconnection rates and policies?
- Are affordability and energy security metrics discussed and centered in the work?
- Were local or impacted communities consulted in the publication process? At what phase were they brought in for feedback?



# Thank you for your time and attention.

Please reach out with any questions, curiosities, or suggestions about this research to:

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To learn more about E9 Insight or to work with us, please reach out to:

inquiries@e9insight.com

www.e9insight.com

... Or come see Marguerite or Cameron Brooks in between sessions. Bourbon, anyone...?





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# Energy Equity Project

Justin Schott, Project Manager jbschott@umich.edu www.energyequityproject.com



## **Project Team**

# Toward A Just **Energy System**



**Kyle Whyte** 

Principal Investigator







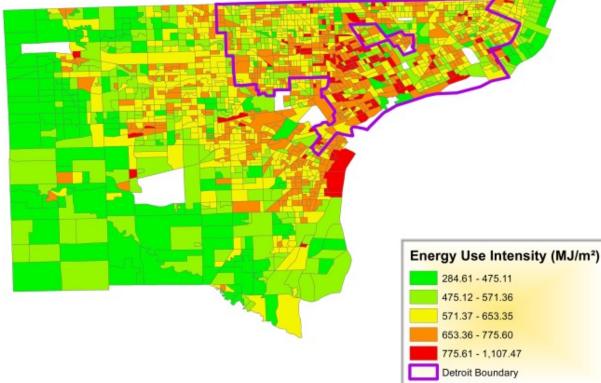


**Tony Reames Project Director** Bio

**Justin Schott** Project Manager Bio

**Toyosi Dickson Research Assistant** Bio

**Rahul Agrawal** Bejarano **Research Assistant** Bio

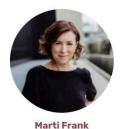


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10.5

#### Data Source: RECS, 2009, US Census, American Community Survey (2006-2010 Est.)

## **Advisory Team**



Efficiency for Everyone

Bio







**Carlos Martin** Urban Institute Bio

**Elizabeth Palchak** 



**Jamal Lewis** 

Green & Healthy

Homes Initiative

Bio



Bio

**Emily Levin Michael Colgrove** VEIC **Energy Trust of Oregon** Bio

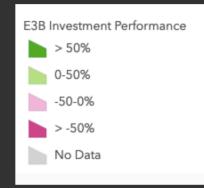
University of Vermont Bio

2

## Welcome to the Interactive Energy Efficiency Equity Baseline (E3B) Map!

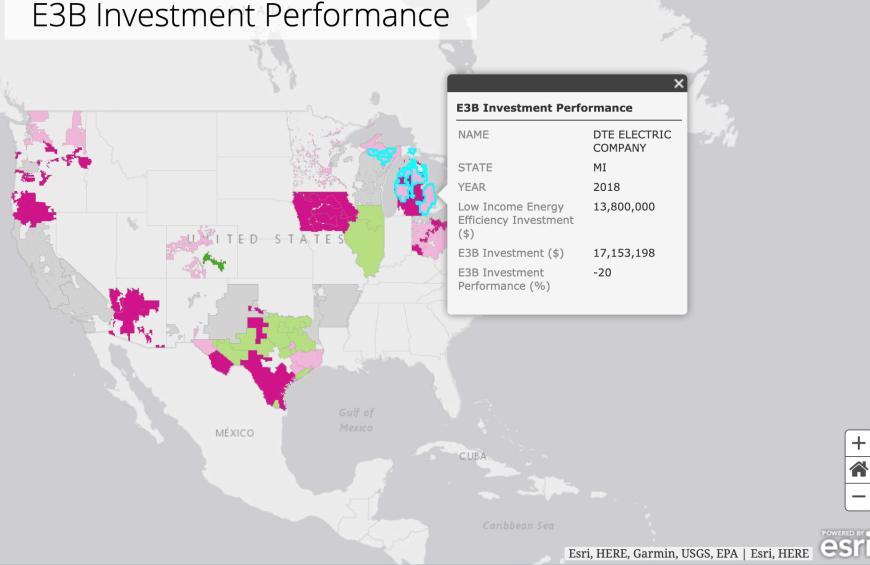
The E3B Investment Performance Map illustrates utilities' performance relative to their E3B investment target. Selecting a utility activates a pop-up presenting additional energy efficiency investment metrics.

## E3B Investment Performance Legend



Where 0% represents equitable investment Green represents overperformance Red represents underperformance

Of the 74 studied utilities, 16 invest in lowincome energy efficiency programs at an above-equitable rate. 33 utilities invest in low-income programs at a belowequitable rate, and 25 utilities did not provide data.

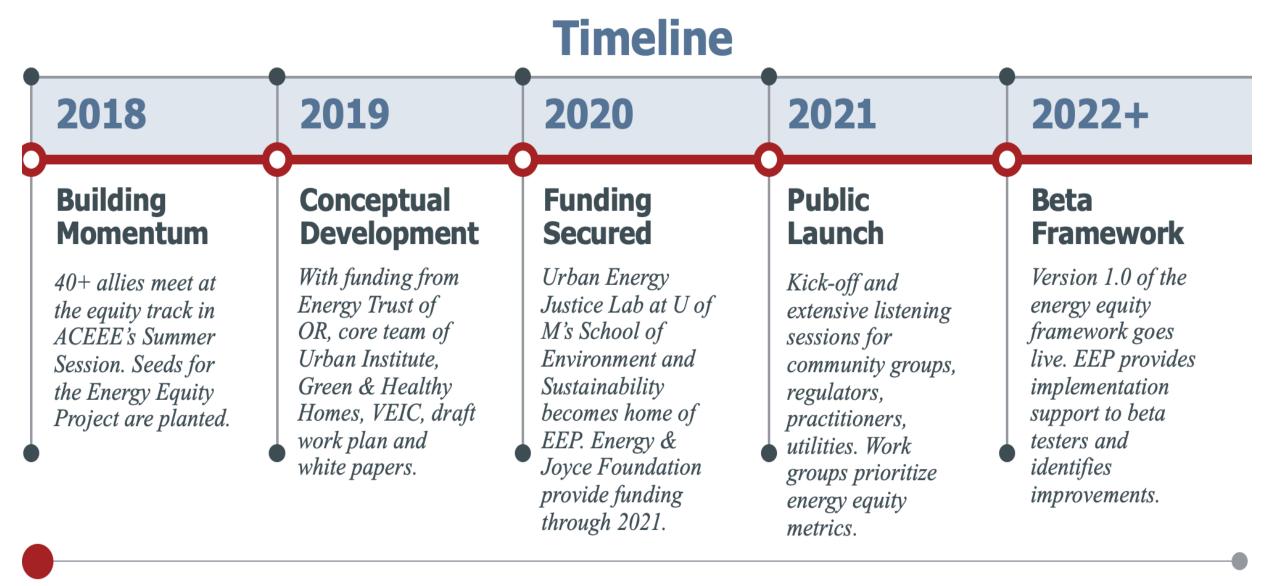


Share <

# Vision:

1. The presence of an equity measurement framework for clean energy programs will improve outcomes for BIPOC, lowerincome and frontline environmental justice communities. These communities have historically borne the brunt of environmental harms without partaking in the benefits of more efficient, less polluting, and more affordable forms of energy.

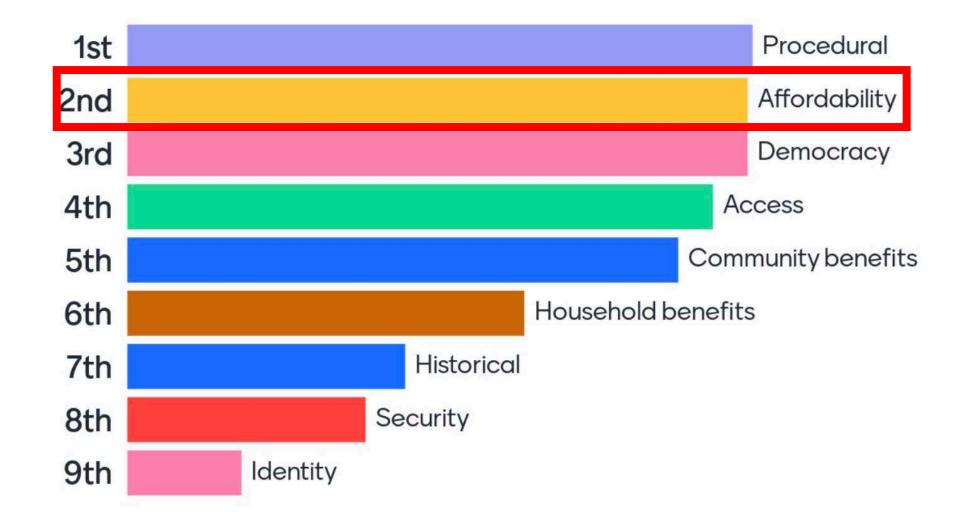
- **2. The framework will be universally applicable-**-to any program, any utility, and any municipality.
- **3. The framework will use a standard process** to assess four forms of equity: i) Recognition, ii) Procedural, iii) Distributive, iv) Restorative



# CONNECTING WITH STAKEHOLDERS

| EVENT                           | DATE     | REGISTERED | ATTENDED |
|---------------------------------|----------|------------|----------|
| Kickoff #1                      | 6/9/21   | 210        | 130      |
| Kickoff #2                      | 6/17/21  | 165        | 85       |
| Listening #1 - Practitioners #1 | 6/23/21  | 39         | 27       |
| Listening #2 - Community #1     | 7/14/21  | 40         | 13       |
| Listening #3 - Utility          | 8/4/21   | 67         | 36       |
| Listening #4 - Regulator        | 8/11/21  | 50         | 25       |
| Listening #5 - Philanthropy     | 8/18/21  | 26         | 9        |
| Listening #6 - Community #2     | 8/19/21  | 36         | 17       |
| Listening #7 - Practitioners #2 | 8/25/21  | 66         | 26       |
| 9 EVENTS                        | 11 WEEKS | 699        | 368      |

# Which indices would you like to explore in depth?



# ENERGY AFFORDABILITY INDEX

Summary:

How affordable is energy and how does it vary by household characteristics?

# Sample metrics:

- Presence of progressive / lifeline rate structures
- Maximum limits on energy burdens
- Rate disparities between residential, commercial, industrial
- Size of overall safety net (per capita)
- % of safety net spent on longterm affordability, vs bill assistance
- Transportation costs

< 8% United States > Alabama • > Census Tracts ( View Counties View Cities ) Avg. Energy Burden (% income) for Alabama: 23%

8 to 16%

16 to 24%

Low-Income Energy Affordability Data (LEAD) Tool

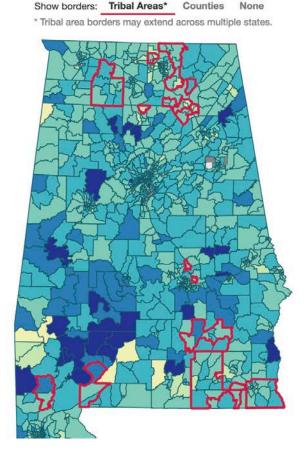
Data (housing only) comes from the U.S. Census Bureau's American Community Survey 2018 Public Use Microdata Samples.

## Avg. Energy Burden (% income) for Census Tracts in Alabama 1

Avg. Energy Burden (% income)

Avg. Annual Energy Cost (\$)

Housing Counts



24 to 32%

32 to 40%

> 40%

No Data 🕕

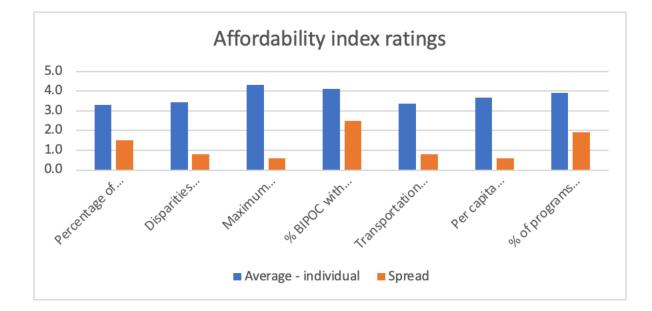
# How essential are these metrics for the energy affordability index?

Presence of lifeline rates 3.3 hard Rate disparities between residential, commercial, industrial customers too Maximum limits on energy burdens 4.4 low value % BIPOC with high (6%), severe (10%), and extreme (15%) energy burdens Transportation burdens 3.2 1 Cut Per capita size of overall program budget / safety net % program \$ dedicated to deep retrofits, solar, storage, EVs

## 4 AFFORDABILITY INDEX – BY THE NUMBERS

| # <u>of</u> Raters |
|--------------------|
| 7                  |
| 26                 |
| 11*                |
|                    |
|                    |
|                    |

\* Utility stakeholders only rated PIPPs, severe burdens, and deep savings.



| Metric  | Average -<br>individual | Average -<br>session | Low -<br>session | High -<br>session | Spread |
|---|-------------------------|----------------------|------------------|-------------------|--------|
| Percentage of income payment plans (PIPP)             | 3.4                     | 3.6                  | 3.0              | 4.5               | 1.5    |
| Disparities between customer classes                  | 3.4                     | 3.6                  | 3.2              | 4.0               | 0.8    |
| Maximum energy burdens                                | 4.3                     | 4.1                  | 3.8              | 4.4               | 0.6    |
| % BIPOC with severe burdens                           | 3.9                     | 3.9                  | 2.5              | 4.8               | 2.3    |
| Transportation burdens                                | 3.4                     | 3.6                  | 3.2              | 4.0               | 0.8    |
| Per capita energy program budget                      | 3.6                     | 3.5                  | 3.4              | 3.6               | 0.2    |
|   |                         |                      |                  |                   |        |
| % <u>of</u> programs dedicated to deep energy savings | 3.7                     | 3.8                  | 3.0              | 4.4               | 1.4    |

## Affordability Index – discussion

### **HIGHLIGHTS:**

Despite being an imperfect measure, energy burdens are still the most preferred metric for representing affordability. A subset of this concern was the percentage of BIPOC households with high (>6% income), severe (>10%), or extreme burdens (>15%), which had lower ratings among utility stakeholders but was near the top among practitioners (4.5) and substantially higher among grassroots community stakeholders (4.8).

There was considerable vocal and chat support for percentage of income payment plans (PIPP), although this is not well reflected in the scores and may represent either a minority opinion or greater familiarity with these metrics.

## **THEMES:**

<u>Electrification</u>: Some efforts to reduce emissions, particularly electrification, would raise energy costs without significant changes to program design or additional supports. Any increase in cost from decarbonization is strongly opposed by many affordability advocates. Another feedback loop of concern is that as more people stop using natural gas or the electric grid, those that are not able to switch to electricity or distributed sources will be forced to pay a higher share of maintaining the fossil fuel infrastructure. People in cities like Detroit have experienced sharp increases in their water bills, as the systems were originally built for much larger <u>populations</u> but white flight resulted in many paying lower rates in the suburbs. At a minimum, ensuring that costs do not increase, either immediately or from rate increases down the line, should be the baseline for any new clean energy programs.

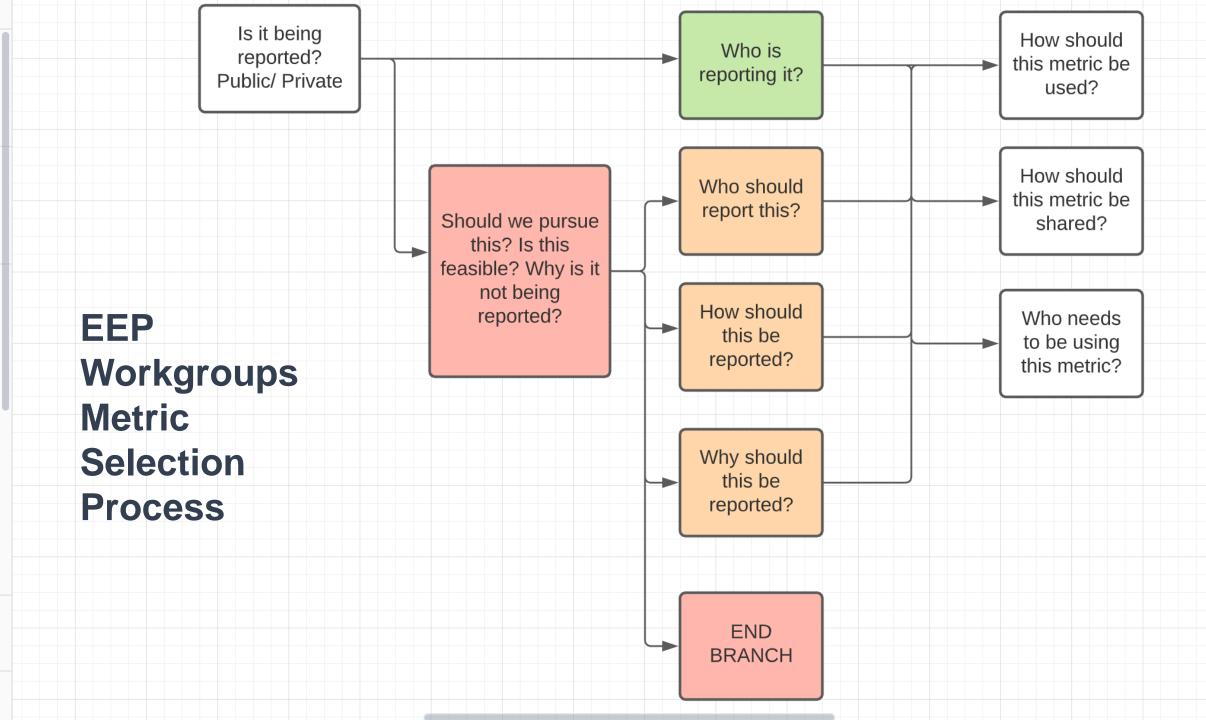
### **Q**UOTES:

"I would examine RESIDENTIAL RATE DESIGN, too. For example, large customer charges are regressive and diminish value of energy efficiency investments. Perhaps also look at late fees and deposit requirements -- other punitive policy data."

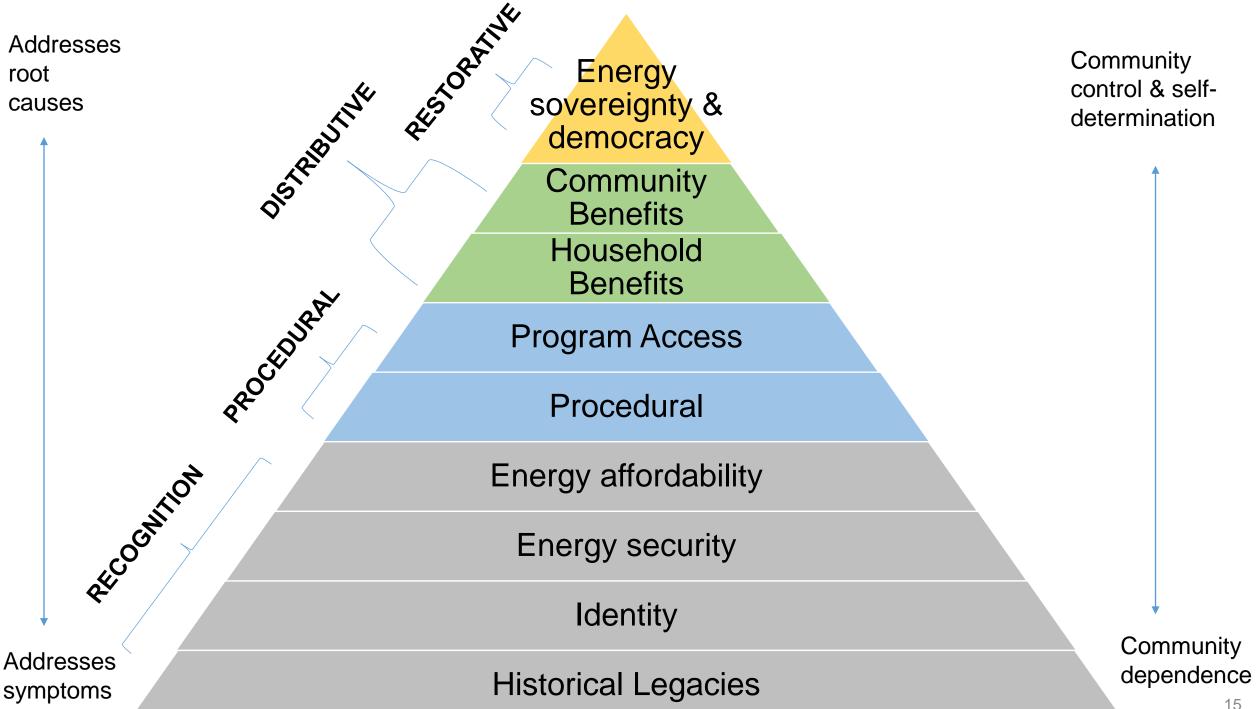
"On "% program \$ dedicated to deep retrofits, I'd specifically want to see that with a racial/ethnic/income overlay. As we've discussed a bit already, \$ may exist but folks may not be able to take advantage of it"

"Instead of per capita program budget for safety net, why not focus a metric on the recipients? <u>e.g.</u> % of energy costs covered by avg. safety net recipient."

"problem with all energy burden metrics: energy is a housing cost - unless its transportation. the federal standard is 33% is the right



# Deliverables



| EQUI<br>DIMENS |      | NDEX       | DESCRIPTION  | SAMPLE METRICS   |
|----------------|------|------------|--|--|
|                | His  | storical   | Captures historic disinvestment, discrimination,<br>disenfranchisement, and environmental justice burdens<br>that continue to impact present circumstances.  | <ul> <li>Proportionate disparities in historic program spending and savings by race, income</li> <li>Historic presence of toxic facilities / superfund sites / cancer clusters</li> <li>Anti-equity / anti-clean energy lobbying expenditures</li> <li>Redlining and housing discrimination</li> </ul>               |
| Identity       |      | lentity    | Captures demographic, social-economic, and<br>geographic variables that are closely correlated with<br>energy and climate vulnerability and disproportionately<br>high burdens and low benefits from the energy system | <ul> <li>Climate vulnerability score</li> <li>Housing access / stress</li> <li>Demographics</li> <li>Pollution burden</li> <li>Health measures (e.g. asthma rates)</li> <li>Economic indicators (e.g. % HH below 50% AMI)</li> </ul>   |
| Recognition    | Se   | ecurity    | Captures data that indicate how continuously, safely,<br>and reliably one has access to energy without<br>interruption or compromising other basic needs or<br>comfort.  | <ul> <li>Power outage frequency and disparities</li> <li>Shutoffs / shutoff policies</li> <li>Arrearages</li> <li>Energy as human right declarations</li> </ul>  |
|                | Affo | ordability | Considers rate structures, payment plans, financial<br>assistance, household financial benefits from clean<br>energy programs, and disparities in energy costs among<br>different demographic groups.                  | <ul> <li>Presence of progressive / lifeline rate structures</li> <li>Maximum limits on energy burdens</li> <li>Rate disparities between residential, commercial, industrial</li> <li>Size of overall safety net (per capita)</li> <li>% of safety net spent on longterm affordability, vs bill assistance</li> </ul> |

| EQUITY<br>DIMENSION | INDEX      | DESCRIPTION  | SAMPLE METRICS   |  |  |
|---------------------|------------|--|--|--|--|
| edural              | Frocedural | To what extent are BIPOC, frontline, and low-income<br>residents able to engage in PUC cases, decarbonization<br>planning, and have a meaningful voice in how plan and<br>policies are created and designed. To what extent are<br>they the architects of their energy future? | <ul> <li>Presence / extent of intervenor funding and resources</li> <li>PUC commissioner selection process and representation</li> <li>Mandatory equity training for PUC (and utility?) staff</li> <li>Data disclosure requirements</li> <li>Utility performance incentives and penalties tied to equity targets</li> </ul>                          |  |  |
| Proce               |            | How easy is it for people to learn about, qualify for, and enroll in programs?   | <ul> <li>Multi-lingual ads, program materials, enrollment, and participation</li> <li>Marketing representing and to BIPOC, frontline audiences</li> <li>Disparities in participation rates</li> <li>Financing availability and eligibility requirements</li> <li>Access for renters</li> <li>Auto- and co-enrollments, ease of enrollment</li> </ul> |  |  |

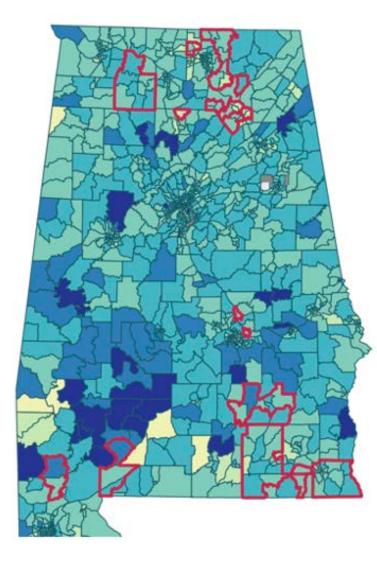
| EQUITY<br>DIMENSION |  |  | SAMPLE METRICS   |  |
|---------------------|--|--|--|--|
| outive              | Household participating households receive - |  | <ul> <li>Proportion of high impact programs received by BIPOC, LI, frontline househlds</li> <li>% BIPOC households achieving &gt;25% energy savings</li> <li>Reduction in unhealthy / unsafe housing conditions among BIPOC; improved indoor air quality</li> <li>Reductions in negative health conditions among BIPOC</li> </ul>                                |  |
| Distributive        | Community<br>benefits                        | Captures medium- and long-term community level or<br>indirect benefits including health, wealth-building, jobs,<br>and environment | <ul> <li>% of new jobs held by BIPOC, frontline, low-income</li> <li>% of work for BIPOC-owned businesses; supportive policies</li> <li>Wages and job quality for BIPOC, disparities</li> <li>Reduction in heat islands, localized flooding</li> <li>Improved outdoor air quality</li> <li>Community health outcomes</li> </ul>                                  |  |
| Restorative         | Democracy                                    | Who owns clean energy? Who designs the systems?<br>Who are the ultimate decision-makers?   | <ul> <li>Reparations</li> <li>Favorable policies and incentives for net metering / community solar / community choice aggregation</li> <li>% BIPOC ownership of solar, storage, EVs</li> <li>% microgrid and resilience investments in BIPOC, LI, frontline communities</li> <li>Business incentives and supports for BIPOC and frontline communities</li> </ul> |  |
|                     |  |  |  |  |

Level of Analysis: State Comparison National Weighted Composite:

51.87

nal

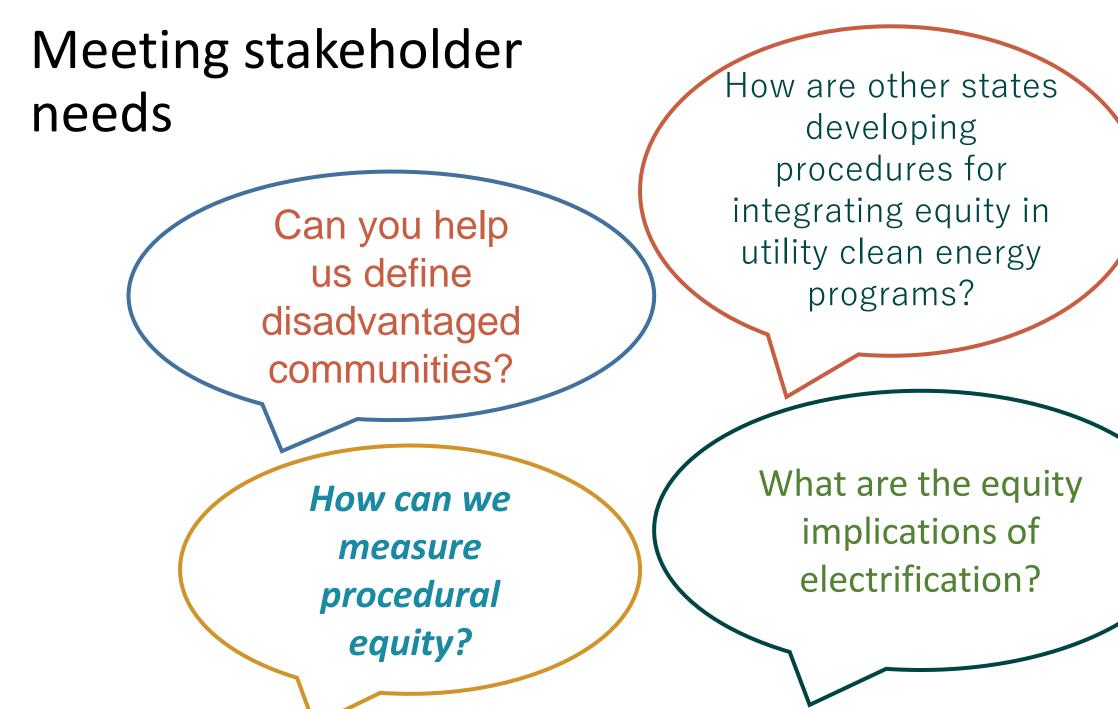
# Sample Equity Report



|   | INDEX         | ▼ | WEIGHT 🔻 | 2022 SCORE 🔻 | CHANGE 🔻 | NATL AVG 🔻 | VS NATL |  |
|---|---------------|---|----------|--------------|----------|------------|---------|--|
| 1 | Historical    |   | 8%       | 45           | 0        | 37         | 8       |  |
| 2 | Demographics  |   | 10%      | 38           | -2       | 52         | -14     |  |
| 3 | Security      |   | 10%      | 81           | 11       | 69         | 12      |  |
| 4 | Affordability |   | 15%      | 33           | -4       | 41         | -8      |  |
| 5 | Access        |   | 8%       | 66           | 5        | 57         | 9       |  |
| 6 | Procedural    |   | 12%      | 85           | 24       | 44         | 41      |  |
| 7 | Household     |   | 15%      | 70           | 16       | 63         | 7       |  |
| 8 | Community     |   | 12%      | 32           | 3        | 56         | -24     |  |
| 9 | Democracy     |   | 10%      | 16           | <u>1</u> | 23         | -7      |  |
|   | TOTALS        |   | 100%     | 51.8         | 6        | 49.1       | 2.7     |  |

| INDEX DETAIL:      | ACCESS   |                     |       |
|--------------------|----------|---------------------|-------|
| Level of Analysis: | State    | Weighted Composite: | 65.58 |
| Comparison         | National |                     |       |

|   | INDEX                              | •   | WEIGHT | ▼  | 2022 SCORE |   | CHANGE 🔻 | NATL AVG 🔻 | VS NATL |
|---|------------------------------------|-----|--------|----|------------|---|----------|------------|---------|
| 1 | Easy of qualifying                 |     | 8      | 3% | 8          | 4 | 0        | 79         | 5       |
| 2 | Effective marketing to BIPOC H     | н   | 12     | 2% | 5          | 4 | -2       | 64         | -10     |
| 3 | Access in multiple languages       |     | 12     | 2% | 6          | 8 | 11       | 72         | -4      |
| 4 | Multiple enrollments in all eligit | ble | 8      | 3% | 8          | 4 | -4       | 69         | 15      |
| 5 | Auto-enrollment notification       |     | 8      | 3% | 8          | 9 | 5        | 44         | 45      |
| 6 | Access for renters                 |     | 20     | )% | 5          | 1 | 24       | 45         | 6       |
| 7 | Caps on participation              |     | 5      | 5% | 7          | 0 | 16       | 63         | 7       |
| 8 | Finacing availability & support    |     | 15     | 5% | 7          | 2 | 3        | 55         | 17      |
| 9 | Financing Access                   |     | 12     | 2% | 4          | 9 | <u>1</u> | 37         | 12      |
|   | TOTALS                             |     | 100    | )% | 69.        | 0 | 6        | 58.7       | 10.3    |





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Julie Michals, Director of Clean Energy Valuation, E4theFuture



## Accounting for Energy Equity in Benefit-Cost Analysis of DER Investments

## Julie Michals – E4TheFuture

NARUC ERE Staff Subcommittee Meeting Nov 7, 2021



## About NESP

**The National Energy Screening Project (NESP)** is a stakeholder organization that is open to all organizations and individuals with an interest in working collaboratively to improve cost-effectiveness screening practices for energy efficiency (EE) and other distributed energy resources (DERs).

Products include:

- NSPM for EE (2017)
- NSPM for DERs (2020)
- Database of Screening Practices (DSP)

NESP work is managed by E4TheFuture, with coordinated state outreach via key partners.

NESP work is funded by E4TheFuture and in part by US DOE.

https://nationalenergyscreeningproject.org/



## **NSPM BCA Principles**

- 1. Recognize that DERs can provide energy/power system needs and should be <u>compared with</u> <u>other energy resources</u> and treated <u>consistently</u> for BCA.
- 2. Align primary test with jurisdiction's applicable policy goals.
- 3. Ensure <u>symmetry</u> across costs and benefits.
- 4. Account for all <u>relevant, material impacts</u> (based on applicable policies), even if hard to quantify.
- 5. Conduct a <u>forward-looking</u>, <u>long-term analysis</u> that captures incremental impacts of DER investments.
- 6. Avoid <u>double-counting</u> through clearly defined impacts.
- 7. Ensure <u>transparency</u> in presenting the benefit-cost analysis and results.
- 8. Conduct <u>BCA separate from Rate Impact Analyses</u> because they answer different questions.



## NESP Goals on Energy Equity

1) Provide guidance to regulators and key stakeholders on where and how energy equity 'fits' into benefit-cost analysis (BCA) and rate impact analyses relative to other energy equity metrics.

2) Build understanding and consistent application across jurisdictions; and

3) Coordinate with other key national initiatives, and as informed by state efforts and developments.



## Accounting for Energy Equity in BCAs

#### Energy Equity Metrics:

- Converge with rate and bill analysis;
- Converge with benefit-cost analysis; and
- Are addressed by many other metrics outside of above analyses

#### Key Questions/Considerations:

- How should equity considerations be used to make decisions about utility DER and other resource investments?
  - Importance of not over-relying on BCA and rate impact analyses, or 'cherry picking' metrics (NARUC CPI)
- How can double-counting be avoided?
- What level of level of guidance would be most helpful to commissions?



#### How we are thinking about this....

*Energy equity* analysis addresses equity in all aspects of the energy system, including its benefits, burdens, costs, and participation.

#### **Benefit-Cost Analysis**

- Host Customer (Participant) and Societal Impacts
- Monetary: Benefits and Costs (\$); Net Benefits (\$); BC Ratios
- Quantitative: e.g., job-years
- Qualitative: e.g., energy security
- Key Impacts: Access to grid; access to services; energy burden (energy % of total expenses); health and safety; environmental; resilience

## ENERGY EQUITY

#### Rate Impact Analysis

- Rates (c/kWh)
  Bills (\$/month)
  Participants
  - (% of eligible)

#### Other Metrics:

Procedural metrics (e.g., community engagement, financing/funding); Distributional metrics, etc.



### Host Customer Impacts

Energy equity touches many of these impacts, but to what extent and how do we measure? Host Customer Non-Energy Impacts (NEIs)

| Host Customer<br>Impact      | Description  | Host<br>Customer NEI    | Description  |
|------------------------------|--|-------------------------|--|
| Host portion of<br>DER costs | Costs incurred to install and operate DERs   | Transaction costs       | Costs incurred to adopt DERs, beyond those related to installing or operating the DER itself (e.g., application fees, customer time spent researching DERs, paperwork, etc.)                 |
| Interconnection<br>fees      | Costs paid by host customer to interconnect DERs to the grid   | Asset value             | Changes in the value of a home or business as a result of the DER<br>(e.g., increased building value, improved equipment value,<br>extended equipment life)                                  |
| Risk                         | Uncertainty including price volatility,<br>power quality, outages, and<br>operational risk related to failure of<br>installed DER equipment and user | Productivity            | Changes in a customer's productivity (e.g., in labor costs,<br>operational flexibility, O&M costs, reduced waste streams, reduced<br>spoilage)   |
|                              | error; this type of risk can depend on<br>the type of DER  | Economic well-<br>being | Economic impacts beyond bill savings (e.g., reduced complaints about bills, reduced terminations and reconnections, reduced foreclosures—especially for low-income customers)                |
| Reliability                  | The ability to prevent or reduce the duration of host customer outages   | Comfort                 | Changes in comfort level (e.g., thermal, noise, and lighting impacts)  |
| Resilience                   | The ability to anticipate, prepare for, and adapt to changing conditions and   | Health & safety         | Changes in customer health or safety (e.g., fewer sick days from work, reduced medical costs, improved indoor air quality, reduced deaths)   |
|                              | withstand, respond to, and recover rapidly from disruptions  | Empowerment & control   | Satisfaction of being able to control one's energy consumption and energy bill   |
| Tax incentives               | Federal, state, and local tax incentives provided to host customers to defray  | Satisfaction & pride    | Satisfaction of helping to reduce environmental impacts (e.g., key reason why residential customers install rooftop PV)  |
| Non-energy                   | the costs of some DERs<br>Benefits and costs of DERs that are  | Power/ Quality          | Refers to the ability of electrical equipment to consume the energy being supplied to it e.g., improved electrical harmonics, power factor, voltage instability and efficiency of equipment. |
| Impacts (NEIs)               | separate from energy-related impacts   | DER Integration         | The ability to add current and future DERs to the existing electric energy grid.   |
|                              |  | <b>Reduced Utility</b>  | Only relevant if using a Participant Cost Test   |

Bills

Only relevant if using a *Participant Cost Test* 



## **Societal Impacts**

Energy equity touches all of these impacts, but to what extent and how do we measure?

| Туре     | Societal Impact                               | Description   |  |  |  |
|----------|---|---|--|--|--|
|          | Resilience                                    | Resilience impacts beyond those experienced by utilities or hose customers (e.g., loss of critical services, loss of assets, busines interruption costs, impact on GDP) |  |  |  |
|          | GHG Emissions                                 | GHG emissions created by fossil-fueled energy resources   |  |  |  |
| Societal | Other Environmental                           | Other air emissions, solid waste, land, water, and other environmental impacts  |  |  |  |
| SUCIELAI | Economic and Jobs                             | Incremental economic development and job impacts  |  |  |  |
|          | Public Health                                 | Health impacts, medical costs, and productivity affected by health  |  |  |  |
|          | Low Income/Vulnerable<br>Populations: Society | Poverty alleviation, environmental justice, reduced home foreclosures, etc.   |  |  |  |
|          | Energy Security                               | Energy imports and energy independence  |  |  |  |



## Quantifying Energy Equity Impacts in BCA

- Many states use alternative BCA thresholds (i.e., < 1.0) that allow for funding low-income EE programs that are not cost-effective:
  - Does not include equity considerations nor an assessment of whether the equity benefits are worth the additional equity costs
- Equity impacts can be hard to quantify, but value is not zero:
  - NSPM principles: alignment with goals, symmetry in treatment of benefits and costs, consistency across BCA for DERs
  - Short-term/immediate methods: proxy values (% adders) or qualitative assessments
  - Forthcoming NESP guidance (Q1 2022):
    - Methods, Tools, and Resources A Handbook for Quantifying Distributed Energy Resources Impacts for Benefit-Cost Analysis



## NESP Coordination with Other Initiatives to Help Standardized Energy Equity Metrics

- Biden-Harris Administration Justice40 Initiative
  - US DOE Office of Economic Impact and Diversity
- Energy Equity Project (EEP)
- ACEEE Leading with Equity Initiative
- Equity in Clean Energy Economy (ECEE) Collaborative
- Initiative for Energy Justice
- NARUC CPI whitepapers and roundtables
- And Others



## For more information:

#### **NSPM** for DERs and supporting resources:

http://www.nationalenergyscreeningproject.org/

Stay informed with the <u>NESP Quarterly</u> Newsletter

#### **Questions?**

Julie Michals, Director of Valuation – E4TheFuture jmichals@e4thefuture.org



# New targets for equity and environmental justice in state commission roles and responsibilities

# **Questions and answers and discussion**

Moderator: Hon. Katherine L. Peretick, Commissioner, Michigan Public Service Commission Presenters: Marguerite Beringer, Research Consultant, E9 Insight

> Justin Schott, Manager, Energy Equity Project, University of Michigan School for Environment and Sustainability, Urban Energy Justice Lab Julie Michals, Director of Clean Energy Valuation, E4theFuture



# Thank you for attending!

3:45 to 4:00 p.m. break Next sessions run from 4:00 to 5:00 p.m. Welcome reception from 5:00 to 6:30 p.m.