

# Structure of Natural Gas Market Sector in U.S.

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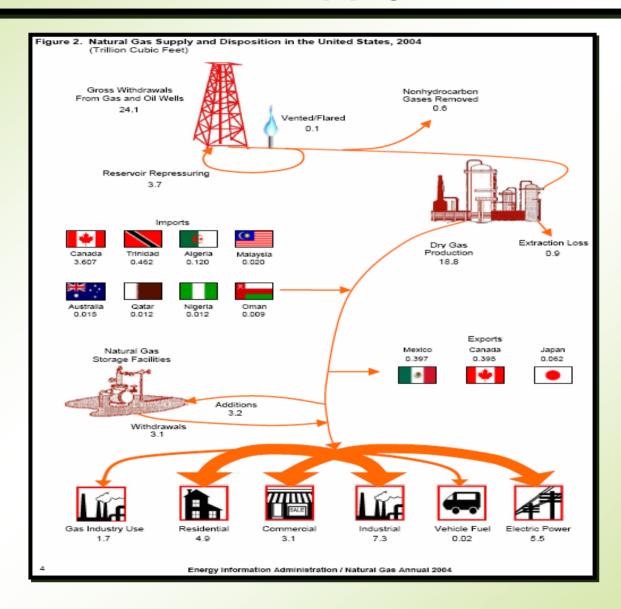
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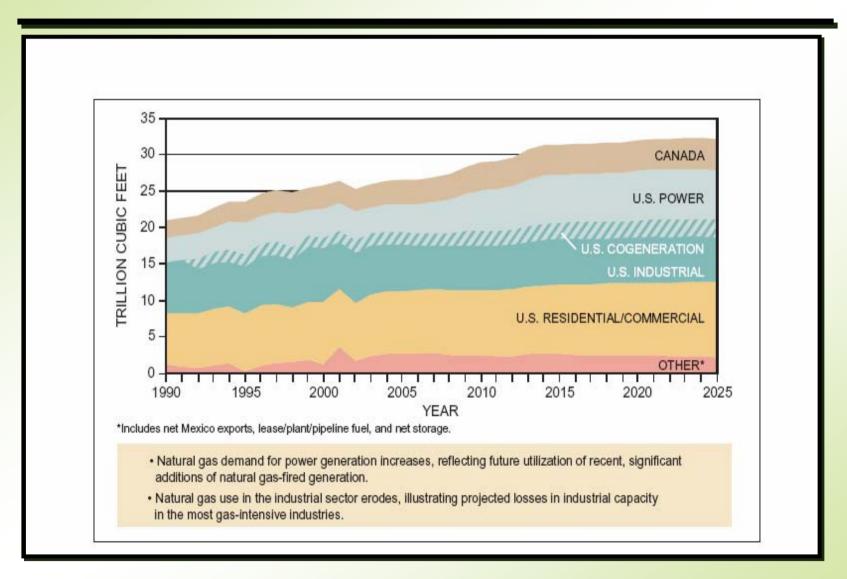


## U.S. Natural Gas Supply and Demand



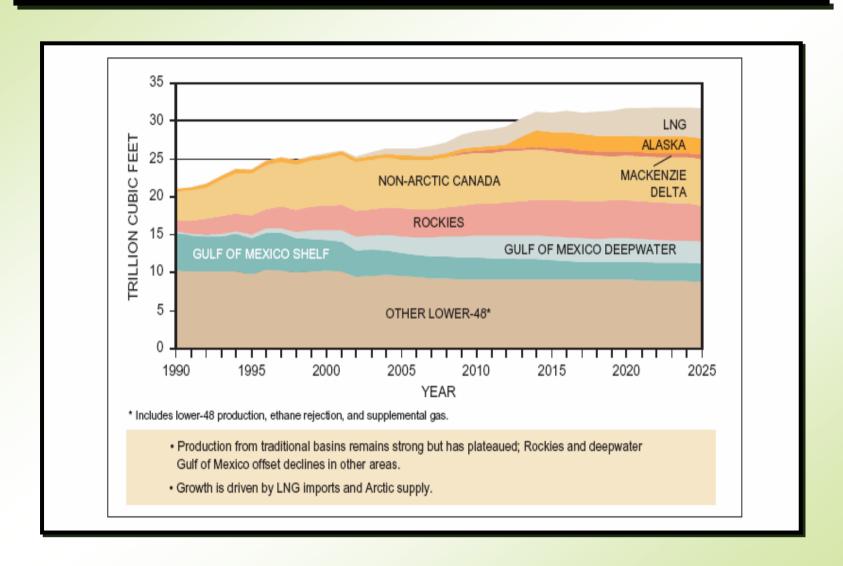


### **North America Natural Gas Demand**





## **North America Natural Gas Supply**

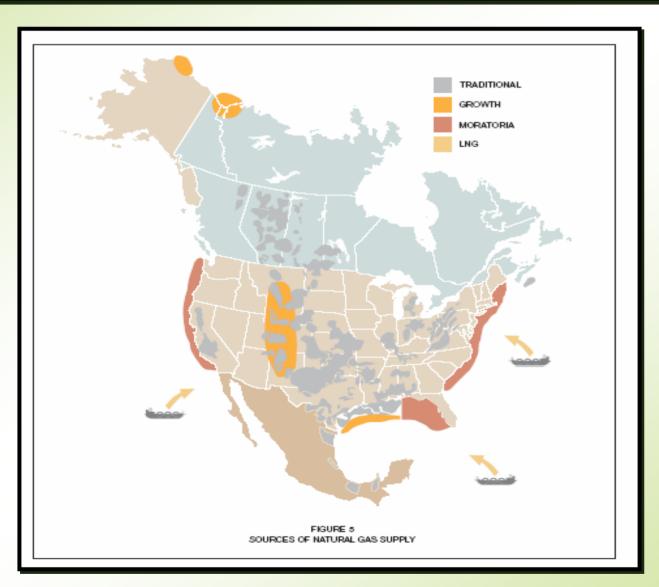


National Petroleum Council, 2003

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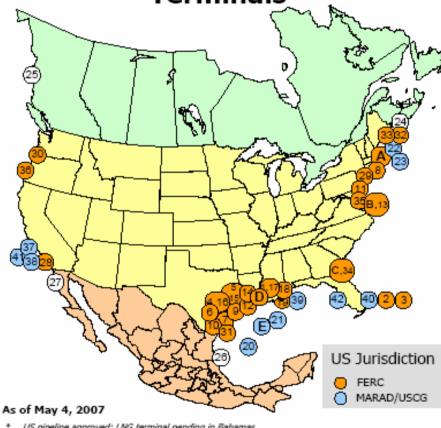


## **Sources of Natural Gas Supply**



**FERC** 

#### **Existing and Proposed** North American LNG Terminals



- US pipeline approved; LNG terminal pending in Bahamas
- \*\* Construction suspended

Office of Energy Projects

- A. Everett, MA: 1.035 Bcfd (DOMAC SUEZ LNG)
- B. Cove Point, MD: 1.0 Bcfd (Dominion Cove Point LNG)
- C. Elba Island, GA: 1.2 Bcfd (El Paso Southern LNG)
- D. Lake Charles, LA: 2.1 Bcfd (Southern Union Trunkline LNG)
- E. Gulf of Mexico: 0.5 Bdfd (Gulf Gateway Energy Bridge Excelerate Energy) APPROVED BY FERC
- 1. Hackberry, LA: 1.5 Bcfd (Cameron LNG Sempra Energy)
- 2. Bahamas: 0.84 Bcfd (AES Ocean Express)\*
- 3. Bahamas: 0.83 Bcfd (Calypso Tractebel)\*
- 4. Freeport, TX: 1.5 Bcfd (Cheniere/Freeport LNG Dev.)
- 5. Sabine, LA: 2.6 Bcfd (Sabine Pass Cheniere LNG)
- 6. Corpus Christi, TX: 2.6 Bcfd (Cheniere LNG)
- 7. Corpus Christi, TX: 1.1 Bcfd (Vista Del Sol ExxonMobil) 8. Fall River, MA: 0.8 Bcfd (Weaver's Cove Energy/Hess LNG)
- 9. Sabine, TX: 2.0 Bcfd (Golden Pass ExxonMobil)
- 10. Corpus Christi, TX: 1.0 Bcfd (Ingleside Energy Occidental Energy Ventures)\*\*
- 11. Logan Township, NJ: 1.2 Bcfd (Crown Landing LNG BP)
- 12. Port Arthur, TX: 3.0 Bcfd (Sempra Energy)
- 13. Cove Point, MD: 0.8 Bcfd (Dominion)
- 14. Cameron, LA: 3.3 Bcfd (Creole Trail LNG Cheniere LNG)
- 15. Sabine, LA: 1.4 Bcfd (Sabine Pass Cheniere LNG Expansion)
- 16. Freeport, TX: 2.5 Bcfd (Cheniere/Freeport LNG Dev. Expansion)
- 17. Hackberry, LA: 1.15 Bcfd (Cameron LNG Sempra Energy Expansion)
- 18. Pascagoula, MS: 1.5 Bcfd (Gulf LNG Energy LLC)
- 19. Pascagoula, MS: 1.3 Bcfd (Bayou Casotte Energy LLC ChevronTexaco)

#### APPROVED BY MARAD/COAST GUARD

- 20. Port Pelican: 1.6 Bcfd (Chevron Texaco)
- 21. Offshore Louisiana: 1.0 Bcfd (Main Pass McMoRan Exp.)
  22. Offshore Boston: 0.4 Bcfd (Neptune LNG SUEZ LNG)
- 23. Offshore Boston: 0.8 Bcfd (Northeast Gateway Excelerate Energy)

#### CANADIAN APPROVED TERMINALS

- 24. St. John, NB: 1.0 Bcfd (Canaport Irving Oil/Repsol)
- 25. Kitimat, BC: 1.0 Bcfd (Kitimat LNG Galveston LNG)

#### MEXICAN APPROVED TERMINALS

- 26. Altamira, Tamulipas: 0.7 Bcfd (Shell/Total/Mitsui)
- 27. Baja California, MX: 1.0 Bcfd (Energia Costa Azul Sempra Energy)

#### PROPOSED TO FERC

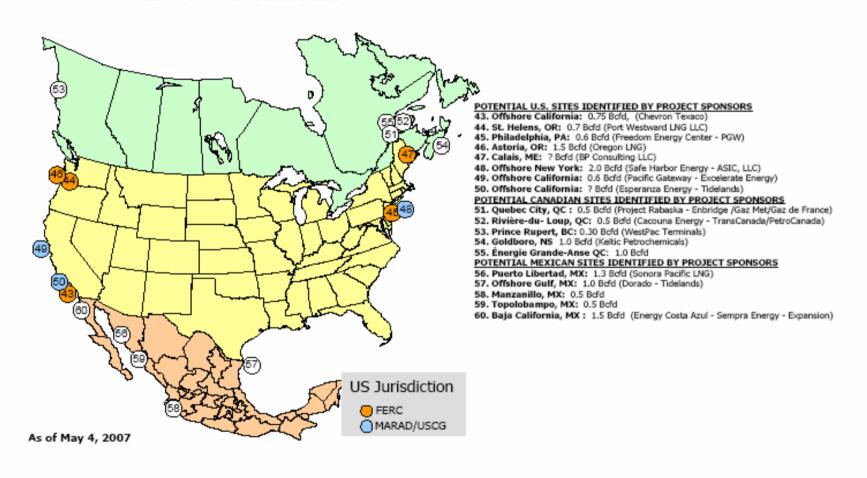
- 28. Long Beach, CA: 0.7 Bcfd, (Mitsubishi/ConocoPhillips Sound Energy Solutions)
- LI Sound, NY: 1.0 Bcfd (Broadwater Energy TransCanada/Shell)
   Bradwood, OR: 1.0 Bcfd (Northern Star LNG Northern Star Natural Gas LLC)
- 31. Port Lavaca, TX: 1.0 Bcfd (Calhoun LNG Gulf Coast LNG Partners)
- 32. Pleasant Point, ME: 2.0 Bcfd (Quoddy Bay, LLC)
- 33. Robbinston, ME: 0.5 Bcfd (Downeast LNG Kestrel Energy)
- 34, Elba Island, GA: 0.9 Bcfd (El Paso Southern LNG)
- 35. Baltimore, MD: 1.5 Bcfd (AES Sparrows Point AES Corp.)
- 36. Coos Bay, OR: 1.0 Bcfd (Jordan Cove Energy Project)

#### PROPOSED TO MARAD/COAST GUARD

- 37. Offshore California: 1.5 Bcfd (Cabrillo Port BHP Billiton)
- Offshore California: 0.5 Bcfd. (Clearwater Port LLC NorthernStar NG LLC)
- 39. Gulf of Mexico: 1.4 Bcfd (Bienville Offshore Energy Terminal TORP)
- 40. Offshore Florida: 1.9 Bcfd (SUEZ Calypso SUEZ LNG)
- 41. Offshore California: 1.2 Bcfd (OceanWay Woodside Natural Gas)
- 42. Offshore Florida: 1.2 Bcfd (Hoëgh LNG Port Dolphin Energy)

#### **FERC**

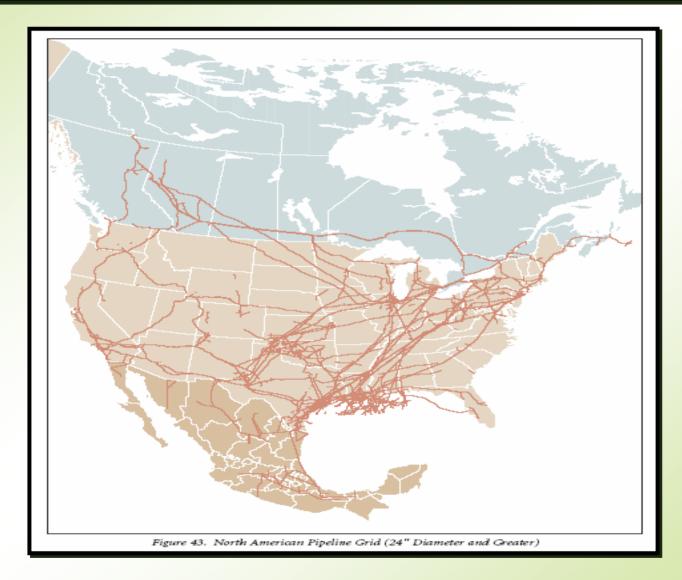
#### Potential North American LNG Terminals



Office of Energy Projects

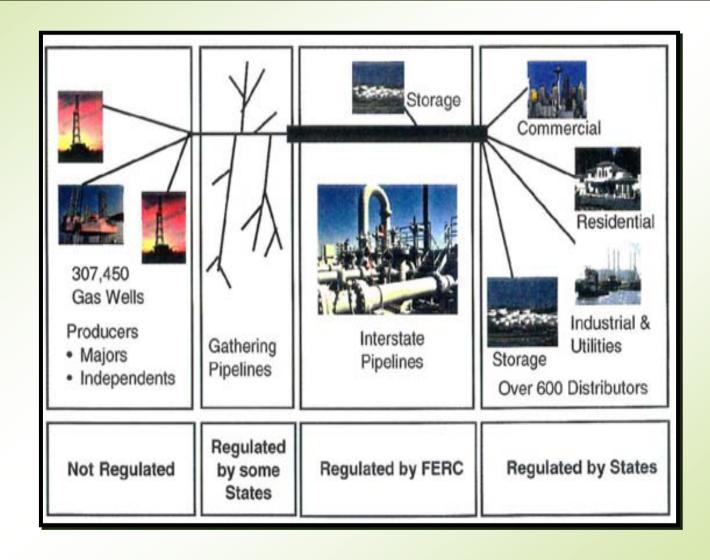


## **North American Pipeline Grid**





## The Natural Gas Industry



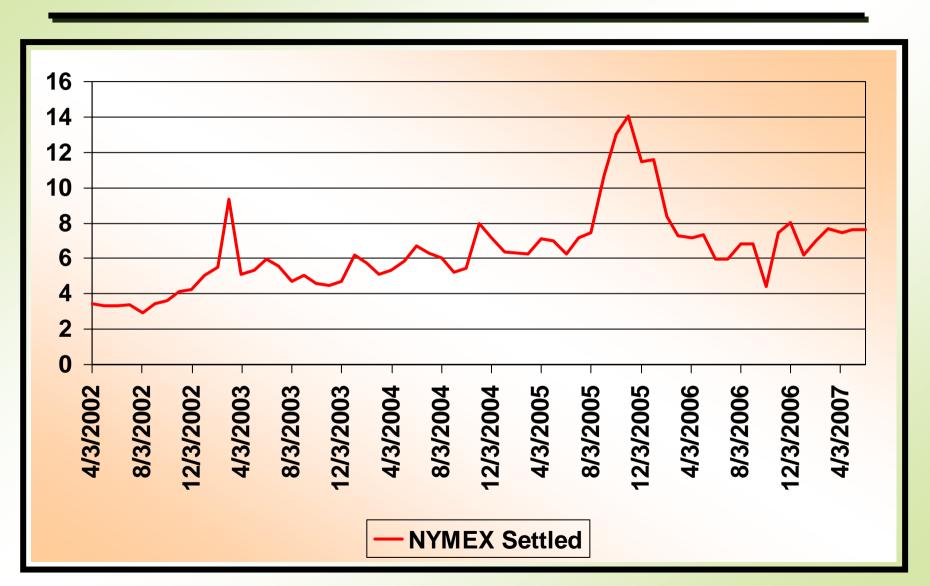


## **Natural Gas Supply Pricing**

- Most gas contracts between a producer and utility for gas supply reference an index price in some manner
- New York Mercantile Exchange Natural Gas Futures Basically Financial Hedging Transactions
  - Prices cited are at Henry Hub, La., considered a liquid trading location
  - Prices are published daily in financial papers and trade publications
  - Commitments to buy are in 10,000 Dt units at a future date (next day, next month, strip of months, etc.)
  - A counter party agrees to supply the gas
- Regulation of trading and price reporting
  - FERC
  - Commodity Futures Trading Commission



### NYMEX GAS FUTURES PRICES (\$/DT)





## Federal Energy Regulatory Commission

- Natural Gas Act (NGA) was enacted in 1938 to regulate the interstate pipeline transportation and sales of natural gas
  - Provides for the exportation or importation of natural gas
  - Provides for pipelines to file for rate increases
  - Provides for complaints to be filed on pipelines' rates or practices
- The Federal Energy Regulatory Commission (FERC)<sup>1</sup> regulates both the certification of interstate natural gas pipelines and the transportation of natural gas in interstate commerce
- Companies wishing to build interstate pipeline facilities or operate pipelines first must obtain a Certificate of Public Convenience and Necessity (Certificate) from FERC
- In regulating the transportation of natural gas in interstate commerce, FERC sets rates, terms and conditions for operation of the services

<sup>&</sup>lt;sup>1</sup> FERC is a five-member Federal Commission in the Department of Energy. Each member is nominated by the President and confirmed by the U.S. Senate.



### **Natural Gas Act**

- Natural Gas Act (NGA) was enacted in 1938 to regulate the interstate pipeline transportation and sales of natural gas
  - Section 3
    - Provides for the exportation or importation of natural gas
  - Section 4
    - Provides for pipeline companies to file for rate increases
  - Section 5
    - Provides for complaints to be filed on pipeline companies' rates or practices



### **FERC Rate Cases**

#### Section 4

- Pipeline company files a rate increase request
- 5 month suspension period
- Rate increase goes into effect, subject to refund
- No statutory period in which FERC must act
- Cases, or litigated issues, can take years to be resolved
- Rate cases can be "pancaked" (<u>i.e</u>., if the pipeline company files for 2<sup>nd</sup>, or even 3<sup>rd</sup> case before the first one is decided by FERC)
- Timing (no statutory period) that the proposed rates go into effect creates a huge incentive on the parties (other than the pipeline company) to settle cases



### FERC Rate Cases....cont'd

#### Section 5

- Complaint can be filed by a party that a pipeline company is over-earning
- Any decrease found to be warranted is only prospective from the time of the FERC determination
- No statutory period creates an incentive for the pipeline company to extend the process



### FERC Rate Cases....cont'd

- Issues in FERC rate cases are similar to the issues the states address in gas distribution utility rate cases
  - Cost allocation and rate design straight fixed variable (SFV)
  - Return on equity
  - Cost of service depreciation, O&M, allocations to/from affiliates
- In the past pipeline rate cases had been the major portion of the Federal intervention work
- Multi year stay-outs have dramatically decreased rate cases being filed



## **Pipeline Certification Proceedings**

#### Application filed

- Notice issued in Federal Register
- Interventions, comments, protests due usually about a month after filing is made

#### Need and rate review

- Do not usually have testimony and hearings paper proceedings
- Analysis of need, rate issues are done through data requests
- There is no specific provision for additional comments, but generally comments may be submitted at any time, with a request to allow the comments to be included in the proceeding



## Pipeline Certification Proceedings....cont'd

#### Environmental Review

- Also a paper proceeding, not usually done through hearings
- FERC requests parties to identify environmental/routing issues
- Data requests, meetings to address identified issues
- Draft Environmental Impact Statement (DEIS) issued
- Comments on DEIS usually due 45 days after issuance
- Environmental Impact Statement (EIS) issued

#### Issuance of Certificate

- After EIS is issued, FERC makes a determination as to issuance of a certificate
- Certificate may be subject to various conditions



## Pipeline Certification Proceedings....cont'd

- Issues reviewed in certificate proceedings
  - Need (New and Expansion Projects)
    - Pipeline companies must show the need for additional pipeline infrastructure
      - Significantly increasing electric generation demand
      - Core gas load growth
    - Pipeline companies assume financial risk for any unsubscribed capacity. Pipeline companies will not build facilities until they have sufficient contracts in place to support the project.
  - Rate Impacts
    - Incremental (applied only to customers served by the new facilities) or rolled-in (applied to all customers system-wide) rates
    - Initial rates projects must support themselves without subsidization from existing ratepayers
    - A pipeline company must rely on new customers or its own funds
  - Routing issues
    - Can be the most contentious issues
    - "Not in my back yard" (NIMBY) issues can cause years of delay in getting a line certificated and built



### Conditions for Operation of Services Examples

#### Open Access

- Historically, prior to 1985, customers bought gas supply and transportation services together as a bundled service from the pipeline companies
- Interstate pipeline companies now provide open access transportation and storage services only.
  - Customers buy gas directly from producers or other energy service companies.
  - Pipeline companies maintain information systems available to customers for gas flows scheduling, release of capacity and informational postings

#### Affiliate Codes of Conduct

- Pipeline companies and their affiliates are restricted from specific activities in order that a "level playing field " exist for all market participants
- This also impacts distribution companies that are affiliates of interstate pipeline companies

#### Gas Quality and Pipeline Pressures

- Minimum/ maximum energy (BTU) content of gas
- Gas Quality Specifications (moisture content, contaminates, etc.)
- Minimum/Maximum pipeline pressures



### **New York Public Service Commission**

#### Mission Statement

- To ensure safe, secure, and reliable access to energy, telecommunications, and water services for New York State's citizens and businesses.
- To seek to maximize customer choice and value for these services by stimulating innovation, strategic infrastructure investment, and the use of resources in an efficient and environmentally responsible manner.
- To judiciously ensure high-quality service and rates that are just and reasonable.

### New York State Gas Industry Rate Cases



#### Process

- Company files a rate case (direct testimony and exhibits) with tariff changes
- Requests suspended until Commission action (11 month litigated proceeding)
- Field Investigation, Data Requests, Interrogatory Requests
- Public Hearing
- Cross-examination of Company
- Direct Testimony of Staff and Intervenors
- Cross-examination of Staff and Intervenors
- Settlement meetings may occur to reach agreement on issues and avoid litigation. Multi-year agreements can be reached through the settlement process.



## New York State Gas Industry Rate Cases ....cont'd

- Issues in state rate cases are similar to the issues the FERC address in gas distribution utility rate cases
  - Cost allocation and rate design
  - Return on equity
  - Cost of service depreciation, O&M, allocations to/from affiliates
- In the past rate cases had been a major portion of the state regulation
- Multi year stay-outs have dramatically decreased rate case activity and settlement negotiations have decreased the level of litigated cases.

# New York State Gas Industry Major Components of Natural Gas Tariffs

- Delivery Charge (Set by the Commission)
  - Reflects the costs of moving the gas from the citygate (interconnection with interstate pipeline company) to customer's meter
- Gas Supply Charge
  - Adjusted monthly and reconciled annually
  - Reflects the costs of gas supplies (commodity and capacity) purchased on interstate pipelines or from local production
  - Commodity price is set by the marketplace; utilities use hedging instruments to moderate price volatility;
  - Capacity price is set by FERC

# New York State Gas Industry Major Components of Natural Gas Tariffs ....cont'd



### Other Rate Components

- Weather Normalization Clause lower bills during colder than normal weather periods and raises bills during warmer than normal weather; tends to smooth customer bills and revenue stream to LDC
- Storage Service allows for gas injections during the summer when prices are presumably low, and withdrawals in winter during peak demand and high prices
- Standby Service back-up commodity supply service provided to transportation customers is needed.

# New York State Gas Industry Major Customer Groups



#### Sales Customers

- Purchase both delivery and gas supply service from the local distribution company (LDC)
- Generally residential and small commercial customers

#### Transportation Customers

- Purchase delivery service from the LDC
- Purchase gas supply from a third party and have it delivered to the citygate for re-delivery by the LDC to the customer
- Large commercial and industrial customers have taken transportation service since 1985
- Smaller commercial and residential loads can be aggregated by gas marketers into groups large enough to purchase delivery service, since 1996

## New York State Gas Industry Types of Gas Service



- Gas Supply and Delivery Service provided by Utilities:
  - Firm
    - Customers full requirements provided at all times
    - Residential, Commercial and Industrial
  - Interruptible
    - Discounted rates where service can be halted based on the need of the utility to use the supply for firm customers needs
  - Temperature Controlled
    - Gas supply is automatically interrupted based on ambient temperatures generally 15°F or 20°F



## What is Being Unbundled in the Natural Gas Business?

- Services Competitively Available Now
  - Commodity
  - Capacity
  - Balancing
  - Billing
- Potential Competitive Services
  - Metering
  - Information Services

# New York Program Overview Deregulation and Competition in Gas Supply



- Large Customer Transportation has been available since 1983-84
  - This accounts for approximately 35% of LDCs throughput
- Small Customer Aggregated Transportation commenced in 1996
- Available to all customers
  - As of January 2006, 23.6% of small customers throughput associated with 400,500 customers (8.7%) have migrated to transportation service.

# Gas Safety Program Statutory Authority



- United States Code Title 49 Chapter 601
  - ...to provide adequate protection against risks to life and property posed by pipeline transportation and pipeline facilities...
  - Delegates responsibility for intrastate transportation to the states as long as the state is certified annually by the US Secretary of Transportation. This certification shows that a state is satisfactorily ensuring compliance with applicable federal safety standards
- New York State Public Service Law
  - Article 4, Section 65(1) states... "Every gas corporation...shall furnish and provide such service...and facilities as shall be safe and adequate and in all respects just and reasonable."
  - Article 4, Section 66(2) states that the Commission... "Shall investigate the methods employed by corporations distributing and supplying gas, have power to order reasonable improvements, and protect the public."

# Gas Safety Program State/Federal Partnership

- Agent Agreement with U.S. Department of Transportation's Office of Pipeline Safety (OPS)
- Apply New York State regulations to intrastate pipeline operators
- Inspect interstate pipeline operators for compliance with federal regulations and report results to OPS

# Gas Safety Program Current Activities



- Record & Field Inspections for Code Compliance
- Construction Inspections
- Incident and Safety Complaint Investigation
- Operation and Maintenance Procedure Review
- Facility Design & Specification Review
- Damage Prevention
- Code Changes and Waivers
- Performance Measure monitoring

# Gas Safety Program New York Pipeline Facilities Inspected



- 1180 miles gas transmission pipelines
- 46,000 miles gas distribution pipeline
- 3 million gas service lines
- 90 miles steam pipelines
- 3400 miles gas transmission pipelines
- 1250 miles liquid products pipelines