#### Indiana Utility Regulatory Commission



#### Overview of the Administrative Hearing Process

Scott R. Storms
Chief Administrative Law Judge

**January 15, 2003** 

1

# Types of Cases Heard by the Commission











# How Things get Started Petition Filed with the Commission



- Assigned a unique cause number and file marked with the date of filing.
- Public file created for assignment to Administrative Law Judges

3

## Public Notice and Scheduling a Proceeding





#### **Public Notice**



- Commission Hearings are open to the public and the public must be notified of the proceeding
  - Notice ten (10) days prior to the date of the proceeding
  - Newspapers of general circulation, printed and published in the English language
  - Notice in the part of the state where the company is located and in the local community that will be impacted by the case.

5

### Types of Hearings Before the Commission



- Prehearing Conference
  - Initial hearing in a case
  - Commission issues a Prehearing Conference Order
- Evidentiary Hearing
  - Parties present formal testimony to the Commission
- Field Hearing
  - Additional hearing that is held in local community

### Types of Hearings Before the Commission



- Prehearing Conference
  - Publicly noticed in newspapers of general circulation
  - Open to the public
  - Used to establish a procedural schedule
    - Dates to prefile testimony for the petitioner and other parties
    - Date scheduled for the Evidentiary Hearing
    - Rules of Discovery

7

### Types of Hearings Before the Commission



- Evidentiary Hearing
  - Publicly noticed, open to the general public
  - Prefiled testimony distributed in advance to all parties
  - Parties may intervene in the proceeding
  - Testimony presented by the parties under oath
  - Witnesses are subject to cross examination by the other parties to the proceeding
  - Formal record of the proceeding is created by the Commission

#### **Types of Hearings**



#### • Public Field Hearing

- Opportunity for the general public to speak directly to the Commission
- Publicly noticed and conducted in the community that is impacted by the case
- Held in the evening at a local facility that can accommodate a large number of people.
- Field Hearing is in Addition to the Prehearing Conference and Evidentiary Hearings

9

# **Conduct of Hearings Before the Commission**





#### **Hearing Procedures**



- Administrative Law Judge presides over all Hearings
  - Proceeding open to the public
  - Proceeding is placed "on the record" by a court reporter
  - Witnesses are subject to cross examination by other Parties
  - Witnesses may be asked clarifying questions by the Administrative Law Judge or the Commissioners

11

#### **Hearing Procedures**



- Indiana Office of the Utility Consumer Counselor ("OUCC")
  - The OUCC is the statutory representative of the public in all proceedings before the Commission
  - Represents the interests of the ratepayers in a proceeding
  - Prefiles testimony and participates in a case like all other parties to a proceeding

#### **Prefiled Testimony**



- Testimony of each witness is filed with the Commission in written "question and answer" form prior to the Evidentiary Hearing
- Copies of prefiled testimony are also provided to all parties to the proceeding
- Testimony is provided under oath and is made a part of the record of the proceeding

13

#### **Public Records Act**





• With very limited exceptions, all documents are open to public inspection and copying

#### **Confidential Documents**



- Subject to carefully defined legal standards,
   Parties may request confidential treatment for certain types of documents submitted during a proceeding
- Confidential treatment is the exception to the general rule that records are to open and available to the public

15

#### **Commission Orders**





#### **Commission Conference**



- Commission meets weekly in a formal Conference to vote on Orders
  - Conference is publicly noticed, open to the public and on the record
  - A majority of the Commissioners (3 of 5) must be present to conduct business
  - An Order that receives votes from a majority of the Commissioners is passed and approved by the Commission

17

#### **Commission Decisions**



Due process guides all proceedings

- Commission's decision must be made based only on the facts presented on the record
- Commissioners and Judges may not speak to any of the parties regarding the case without all parties being present
- Any letters or other correspondence sent to the Commission in a proceeding must be disclosed on the record.

#### **Commission Orders**



- Pursuant to state law
- Written disposition of case
- Specific to the facts of the case
- Commission 'speaks only through its orders'
  - Relies upon and establishes precedent
  - Signals to enable predictability
  - Order is basis for appeal

19

#### **Appeal of Commission Orders**





• Final Orders of the Commission may be appealed to the Indiana Court of Appeals and then to the Indiana Supreme Court