Rwanda Utilities Regulatory Agency (RURA), National Association of Regulatory Utility Commissioners (NARUC) and Missouri Public Service Commission (MPSC)

Regulatory Partnership Program





Sponsored by US Agency for International Development (USAID)

RURA and **NARUC** Partnership Wednesday, October 27th, 14:30 to 16:30 Warren Wood **Rate Design Exercise** (XYZ electric utility example)

For this rate design exercise we will use a relatively small electric utility with a relatively simple customer class breakdown and two generation resources.

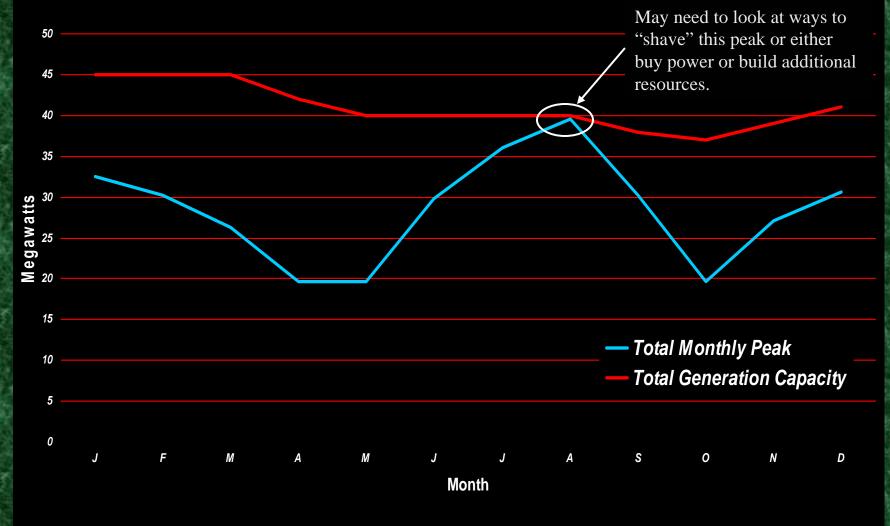
Residential Customers:10,000Commercial Customers:1,000Industrial Customers:10

The next four slides detail average annual usage characteristics and generation resource characteristics for determining rates in a rate case.

Customer Usage Patterns, Total Consumption and Peaks

| Residential Customers (10, | 000) | 194.5 | 122 | 250 | 》 若 | 268 | 2.5 | 》 括 | 9.6.49 | 2 5 5 1 | · 大行 | |
|-----------------------------------|-------|------------------------|-------|-------|-------------|-------|-------|-------|--|---------|-------|-------|
| Month | J | F | M | 1 A | М | ₩ J M | 1 J | A | S | 0 | N | D |
| Avg. Monthly Usage (kWh) | 950 | <mark>894</mark> | 782 | 559 | 55 9 | 894 | 1,061 | 1,173 | 894 | 559 | 782 | 894 |
| Total Monthly Peak (MW) | 26.02 | 24.49 | 21.43 | 15.31 | 15.31 | 24.49 | 29.08 | 32.14 | 24.49 | 15.31 | 21.43 | 24.49 |
| | | R. | | | R · | | | | | | | E.A. |
| Commercial Customers (1,0 | 000) | | | | | 223 | | | 223 | | | 2015 |
| Month | J | F | M | A | M | J | J | A | S | 0 | N | D |
| Avg. Monthly Usage (kWh) | 2,922 | 2,532 | 2,143 | 1,948 | 1,948 | 2,338 | 3,117 | 3,312 | 2,532 | 1,948 | 2,532 | 2,727 |
| Total Monthly Peak (MW) | 6.40 | 5.55 | 4.70 | 4.27 | 4.27 | 5.12 | 6.83 | 7.26 | 5.55 | 4.27 | 5.55 | 5.98 |
| | | | | | | | | | | | | 1.3 |
| Industrial Customers (10) | | | | | | Nº 4 | | | | 3.3 | Set . | |
| Month | J | I Ø F ∖∖ | M | A | M | J | J | A | S | 0 | N | D |
| Avg. Monthly Usage (kWh) | 9,023 | 8,271 | 8,271 | 7,519 | 7,519 | 8,271 | 9,023 | 9,023 | 8,271 | 7,519 | 8,271 | 9,023 |
| Total Monthly Peak (MW) | 0.16 | 0.15 | 0.15 | 0.13 | 0.13 | 0.15 | 0.16 | 0.16 | 0.15 | 0.13 | 0.15 | 0.16 |
| | | | | | | | | | | | | |
| Month | i J | B A | M | A | M | J | J | A | S | 0 | N | D |
| Total System Energy (MWh | | | | | | | | | | | | |
| Total Monthly Peak (MW) | 32.58 | 30.19 | 26.27 | 19.71 | 19.71 | 29.76 | 36.07 | 39.56 | 30.19 | 19.71 | 27.13 | 30.63 |
| 同時にも見たい。この構成など、同時にも見 | | | | 1 A A | | 1000 | | 10.00 | Contraction of the local distance of the loc | 91 - AB | | |

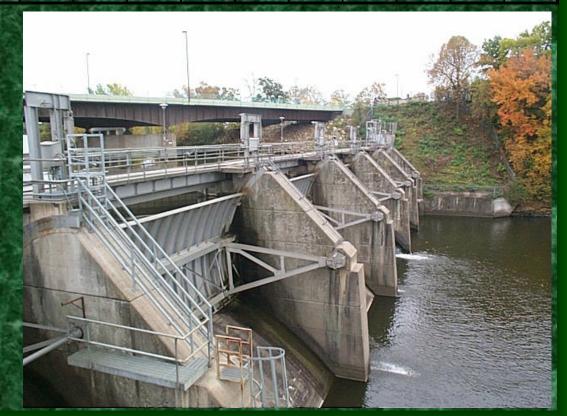
Monthly System Peaks vs. Generating Capacity



Hydroelectric Dam with 25 MW Capacity

Month J F M A M J J A S O N D Hydroelectric Image: Second Second

This is an older dam that has been in service more than 30 years of its original projected 40 year service life. It has relatively high annual maintenance costs but no fuel costs. It generates power on an almost continuous basis.



Natural Gas Combustion Turbine with 20 MW Capacity

 Month
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 NG Turbine

This is a relatively new natural gas simple cycle combustion turbine. It has low annual maintenance costs but relatively high fuel costs. It generates power on an as needed basis.



The rate design effort should result in rates to each of the different customer classes that collect from these customers the cost they have imposed on the system to be served by the utility.

Rates should generally be designed to collect fixed costs through fixed charges.

Rates should be designed to collect variable costs through variable charges.

Functional Assignment is the first step in a class costs of service (CCOS) analysis and results in assignment of each of the utility's major functional costs into either Generation, Transmission, Distribution or Meters & Services costs areas. Depending on the complexity of the CCOS analysis, other functions may also be identified.

You start with the total revenue requirement and distribute these dollars to their respective functions.

Rate Design Exercise What revenue requirement did the rate case audit show? \$14,000,000

How were these dollars distributed when placed in their functional groups?

Generation Costs: Transmission Costs: Distribution Costs: Meters & Services: \$9,100,000 \$1,820,000 \$2,520,000 \$560,000

Functional Costs Categories

Generation Costs
 Transmission Costs
 Distribution Costs
 Meters & Services

After functionalization of these dollars it is necessary to classify the costs in each functional area. Classification helps with assigning costs to different customer groups. The major classifications are demand, energy and customer related costs.

Demand related costs vary with the capacity requirements of each customer. Energy related costs vary with the consumption of energy by each customer. Customer related costs vary with the number of customers served and the types of services.

Generation costs can generally be broken into demand and energy costs.

Transmission costs are generally all demand related costs.

Distribution costs typically have demand and customer related costs.

Demand related costs typically include power production plant, most power plant maintenance and operation expenses, transmission, distribution plant and poles and transformers.

Energy related costs typically include fuel, fuel transportation, and other related expenses that vary with the energy produced/delivered like the variable portion of purchased power contract charges.

Customer related costs often include meters, services, meter reading expenses, and billing expenses. Rate Design ExerciseHow did the functionalized costs breakdown into their
respective classifications?Generation Demand Costs:\$3,640,000Generation Energy Costs:\$5,460,000

Transmission Demand Costs:

Distribution Demand Costs: Distribution Customer Costs:

Meters & Services Customer Costs:

\$1,820,000

\$1,512,000 \$1,008,000

\$560,000

After all costs have been functionalized and classified it is necessary to allocate them back to the classes of customers identified in the tariffs.

Demand related costs are typically allocated based on coincident and non-coincident peaks (different methods).

Energy related costs are typically allocated on total energy sold and can be varied by season.

Customer costs are often directly assigned.

Referring back to the customer peak information on the 4th slide, the following demand allocators can be calculated:

| Demand Related Allocator: | Peak | Allocator |
|---------------------------|-------|-----------|
| Residential | 32.14 | 0.81246 |
| Commercial | 7.26 | 0.18348 |
| Industrial | 0.16 | 0.00406 |
| | 39.56 | |

This allocator recognizes the coincident peak of all classes and distributes demand related costs to the classes accordingly.

Referring back to the customer energy information on the 4th slide the following energy allocators can be calculated:

| Energy Related Allocator: | Energy | Allocator |
|---------------------------|--------|-------------|
| Residential | 100000 | 0.76336 |
| Commercial | 30000 | 0.22901 |
| Industrial | 1000 | 0.00763 |
| | 131000 | . (1 |

This allocator recognizes the total energy use of all classes and distributes energy related costs to the classes accordingly.

Another allocator to calculate is for the meters and customer services. This can be approached through a weighted method as follows:

| Customer Meter Allocator: | Cost/Meter | # Meters | Weight Factor | Allocator |
|---------------------------|------------|----------|---------------|-----------|
| Residential | \$160 | 10,000 | 1600000 | 0.83835 |
| Commercial | \$300 | 1,000 | 300000 | 0.15719 |
| Industrial | \$850 | 10 | 8500 | 0.00445 |
| | | | 1908500 | |

This allocator considers the costs of different meters and the number of customers in each customer class. This provides an allocator for customer meter purposes. These costs could have also just been directly applied.

Now that all costs have been functionalized, classified and allocators have been determined, the next step is actually designing the rates for each customer class.

Typical rate components include the following:

Customer Charge (flat charge per month) Energy Charge (charge per kWh per month) *and possibly:*

Demand Charge (charge per kW peak in year – charged monthly)Fuel Adjustment Clause (charge per kW per month)

The customer charge usually recovers at least all customer costs from each customer class each month. It sometimes also includes some portion of demand related costs from each customer class each month.

The energy charge per kWh per month recovers at least all energy costs from each customer class each month based on their usage.

The class costs of service study allocates costs to customer classes but does not allocate these costs to different customers within the class based on their usage differences.

You have to look at how customers that use much more or much less than the average amount of energy in a month will be impacted. Placing more of the demand costs in the energy charge creates an incentive for customers to conserve and allocates more facilities costs to customers that use more energy.

The next three pages provide the rate design calculations for residential, commercial and industrial customers based on the numbers we looked at earlier.

In these examples, the customer charge only recovers customer costs.

The energy charge has been calculated based on all demand and energy costs.

| Dollars | Allocator | Allocated Costs |
|-------------|---|---|
| \$3,640,000 | 0.81246 | \$2,957,367 |
| \$1,820,000 | 0.81246 | \$1,478,684 |
| \$1,512,000 | 0.81246 | \$1,228,445 |
| \$1,008,000 | 0.83835 | \$845,062 |
| \$560,000 | 0.83835 | \$469,479 |
| \$5,460,000 | 0.76336 | \$4,167,939 |
| \$5,664,495 | 学家公开 | 等 医无子病 |
| \$1,314,540 | 家水常 | 医 |
| \$4,167,939 | A Control of the | |
| 120,000 | Bills | |
| 100,000,000 | kWh | |
| \$10.95 | | |
| \$0.0983 | | |
| | \$3,640,000 \$1,820,000 \$1,512,000 \$1,008,000 \$560,000 \$5,460,000 \$5,664,495 \$1,314,540 \$4,167,939 120,000 100,000,000 \$10.95 | \$3,640,0000.81246\$1,820,0000.81246\$1,512,0000.81246\$1,008,0000.83835\$560,0000.83835\$5,460,0000.76336\$5,664,495 |

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|--|--------------------------|---------------------------------------|---|
| Commercial Customer Calculation | Dollars | Allocator | Allocated Costs |
| Generation Demand | \$3,640,000 | 0.18348 | \$667,849 |
| Transmission Demand | \$1,820,000 | 0.18348 | \$333,925 |
| Distribution Demand | \$1,512,000 | 0.18348 | \$277,414 |
| Distribution Customer | \$1,008,000 | 0.15719 | \$158,449 |
| Meters & Services Customer | \$560,000 | 0.15719 | \$88,027 |
| Generation Energy | \$5,460,000 | 0.22901 | \$1,250,382 |
| Demand Costs | \$1,279,188 \$246,476 | | |
| Customer Costs Energy Costs | \$240,470 \$1,250,382 | | |
| | | 5 11 | |
| 1,000 Customers x 12 Months = | 12,000 | Bills | |
| Total Energy in Normalized Year = | 30,000,000 | kWh | |
| Customer Charge (\$/Month) = | \$20.54 | | be a start of the |
| Energy Charge (\$/kWh) = | \$0.0843 | | |
| PORTEM REPORT AND A REPORT OF | Alleron constructions | A19220 - 22 | THE PARTY OF STREET, ST |

| | A DESCRIPTION OF A DESC | A STATE OF A | (1) 「「「「「「」」」」」」「「」」」」」」「「」」」」」」」「「」」」」」」」」 |
|-----------------------------------|--|--|---|
| Industrial Customer Calculation | Dollars | Allocator | Allocated Costs |
| Generation Demand | \$3,640,000 | 0.00406 | \$14,784 |
| Transmission Demand | \$1,820,000 | 0.00406 | \$7,392 |
| Distribution Demand | \$1,512,000 | 0.00406 | \$6,141 |
| Distribution Customer | \$1,008,000 | 0.00445 | \$4,489 |
| Meters & Services Customer | \$560,000 | 0.00445 | \$2,494 |
| Generation Energy | \$5,460,000 | 0.00763 | \$41,679 |
| Demand Costs | \$28,316 | | |
| Customer Costs | \$6,983 | | 的政治。但是 |
| Energy Costs | \$41,679 | | |
| 10 Customers x 12 Months = | 120 | Bills | |
| Total Energy in Normalized Year = | 1,000,000 | kWh | |
| Customer Charge (\$/Month) = | \$58.20 | | and the second |
| Energy Charge (\$/kWh) = | \$0.0700 | | |
| | and the second se | Contraction of the Contraction o | Sector and the sector sector sector sector |

At this point it is important to go back and check if the billing determinants you have developed would collect the revenue requirement that you started with:

| \$10.95120,000\$1,314,540\$0.0983100,000,000\$9,832,434\$20.5412,000\$246,476\$0.084330,000,000\$2,529,570\$58.20120\$6,983\$0.07001,000,000\$69,996 | Charges | Units | Revenues |
|--|----------|-------------|--------------|
| \$20.5412,000\$246,476\$0.084330,000,000\$2,529,570\$58.20120\$6,983\$0.07001,000,000\$69,996 | \$10.95 | 120,000 | \$1,314,540 |
| \$0.084330,000,000\$2,529,570\$58.20120\$6,983\$0.07001,000,000\$69,996 | \$0.0983 | 100,000,000 | \$9,832,434 |
| \$58.20120\$6,983\$0.07001,000,000\$69,996 | \$20.54 | 12,000 | \$246,476 |
| \$0.0700 1,000,000 \$69,996 | \$0.0843 | 30,000,000 | \$2,529,570 |
| | \$58.20 | 120 | \$6,983 |
| 그렇게는 동생한 것을 하는 것을 하는 동생한 것을 가 있는 것을 다 동생한 것을 하는 동생은 것을 하는 것을 하는 것을 하는 동생한 것을 하는 것을 수 있다. | \$0.0700 | 1,000,000 | \$69,996 |
| Total> \$14,000,000 | | Total> | \$14,000,000 |

This was a very simple example of a utility class costs of service study and rate design. Additional allocators could have been applied to demand and energy to recognize seasonal variations in these costs.

In this example the peak for all classes occurred at the same time. This is not usually the case, other demand allocation methods can be used to account for noncoincident peaks of different customer classes.

In this example none of the customer classes were charged a demand charge based on their peak usage.

All of these costs were embedded in the energy charge on a per kWh basis. Larger customers are often charged a demand charge for their peak usage and then charged a lower per unit energy charge. This moves more demand costs over to customers that place a larger peak on the system and makes energy usage on a continuous basis more attractive.

The spreadsheet below incorporates the class peak demand and calculates a demand charge to collect these costs from the industrial customers:

| Industrial Customer Calculation | Dollars | Allocator | Allocated Costs |
|-----------------------------------|-------------|-----------|-----------------|
| Generation Demand | \$3,640,000 | 0.00406 | \$14,784 |
| Transmission Demand | \$1,820,000 | 0.00406 | \$7,392 |
| Distribution Demand | \$1,512,000 | 0.00406 | \$6,141 |
| Distribution Customer | \$1,008,000 | 0.00445 | \$4,489 |
| Meters & Services Customer | \$560,000 | 0.00445 | \$2,494 |
| Generation Energy | \$5,460,000 | 0.00763 | \$41,679 |
| Demand Costs | \$28,316 | | 经时间通知 了 |
| Customer Costs | \$6,983 | | |
| Energy Costs | \$41,679 | | 主要的意义。 |
| 10 Customers x 12 Months = | 120 | Bills | 李涛 家 领人 " |
| Total Energy in Normalized Year = | 1,000,000 | kWh | 常是一次人们 |
| Total Class Peak Demand = | 161 | kW | |
| Customer Charge (\$/Month) = | \$58.20 | | |
| Energy Charge (\$/kWh) = | \$0.0417 | | |
| Demand Charge (\$/kW/Month) = | \$14.69 | | Contract on St |

The Internet has numerous class costs of service analysis examples and studies for further research on the topic. NARUC has several good presentations on the topic as well. Considering visiting the following links:

http://www.norwaymi.com/city_services/COS-STUDY.pdf http://www.ravallielectric.com/ratedsgn.htm http://www.gvea.com/memserv/makingrates.php?printable=yes



"Hands On" Rate Design Exercise In this example you will fill in some of the numbers as we go along. The customer and revenue information we will work from:

| Revenue Information | | 1 |
|---------------------|--------------------------|-------------|
| | Revenue Needed | \$5,286,232 |
| | Customer Related Revenue | \$313,662 |
| | Energy Related Revenue | \$2,697,570 |
| | Peak Related Revenue | \$2,275,000 |

Customer Information

| | | Monthly Sales | Annual | Peak |
|-----------------------|-------------|---------------|------------|------|
| | Customers | per Customer | Sales | Load |
| Classes | (Not Bills) | (kWh) | (kWh) | (MW) |
| Residential | 2,855 | 1,000 | 34,260,000 | 10.6 |
| Small General Service | 367 | 2,250 | 9,909,000 | 3.2 |
| Large General Service | 25 | 72,500 | 21,750,000 | 5.4 |
| Large Volume Service | 2 | 1,000,000 | 24,000,000 | 3.4 |
| | 3,249 | 1,075,750 | 89,919,000 | 22.6 |

"Hands On" Rate Design Exercise Now we need to clearly identify peak, energy and customer related inputs for determining allocators:

| Allocation inputs | | | |
|-----------------------|-----------------------|-----------------------|----------------|
| | Customer | Energy | Peak |
| | Related Inputs | Related Inputs | Related Inputs |
| Classes | (\$/Cust./Month) | (kWh) | (MW) |
| Residential | \$7.25 | 34,260,000 | 10.60 |
| Small General Service | \$9.25 | 9,909,000 | 3.20 |
| Large General Service | \$65.00 | 21,750,000 | 5.40 |
| Large Volume Service | \$210.00 | 24,000,000 | 3.40 |
| | | 89,919,000 | 22.60 |

| | Customer Inputs | | | | | |
|-----|-----------------------|-----------|-------------|--|--|--|
| | Customer | | Monthly | | | |
| 100 | Related Inputs | Customers | Customer | | | |
| | (\$/Cust./Month) | Expense | | | | |
| | \$7.25 | 2,855 | \$20,698.75 | | | |
| T. | \$9.25 | 367 | \$3,394.75 | | | |
| 100 | \$65.00 | 25 | \$1,625.00 | | | |
| 111 | \$210.00 | 2 | \$420.00 | | | |
| | | | \$26,138.50 | | | |

"Hands On" Rate Design Exercise

Now calculate the peak, energy and customer allocators:

Allocation Factors

| | Cust. Related | Energy Related | Peak Related |
|-----------------------|---------------|-----------------------|--------------|
| | Allocation | Allocation | Allocation |
| Classes | Factor | Factor | Factor |
| Residential | | | |
| Small General Service | | | |
| Large General Service | | | |
| Large Volume Service | | | |
| | | | |

These allocators will come from the customer inputs on the previous slide These allocators will come from the energy inputs on the previous slide

These allocators will come from the peak inputs on the previous slide

"Hands On" Rate Design Exercise

With the numbers filled in:

Allocation Factors

| | Cust. Related | Energy Related | Peak Related |
|-----------------------|---------------|----------------|--------------|
| | Allocation | Allocation | Allocation |
| Classes | Factor | Factor | Factor |
| Residential | 0.7919 | 0.3810 | 0.4690 |
| Small General Service | 0.1299 | 0.1102 | 0.1416 |
| Large General Service | 0.0622 | 0.2419 | 0.2389 |
| Large Volume Service | 0.0161 | 0.2669 | 0.1504 |
| | 1.0000 | 1.0000 | 1.0000 |

"Hands On" Rate Design Exercise Now calculate the class revenues from the allocators on the previous slide and the peak, energy and customer related revenues on the first slide in this example:

Class Revenues

| | Customer | Energy | Peak | | |
|-----------------------|-------------------|----------------------------|------------------------------|--|--|
| Classes | Revenues | Revenues | Revenues | | |
| Residential | | | | | |
| Small General Service | | | | | |
| Large General Service | | | | | |
| Large Volume Service | | | | | |
| | | | | | |
| 现代的法律 网络拉拉拉拉拉拉拉拉 网络拉 | 法不可能的 化化合金 化乙酰基苯基 | THE REAL PROPERTY AND INC. | SELLY NO ARE AN USE OF SELLY | | |

"Hands On" Rate Design Exercise

With the numbers filled in:

Class Revenues

| | Customer | Energy | Peak | Total |
|-----------------------|-----------|-------------|-------------|-------------|
| Classes | Revenues | Revenues | Revenues | Revenues |
| Residential | \$248,385 | \$1,027,800 | \$1,067,035 | \$2,343,220 |
| Small General Service | \$40,737 | \$297,270 | \$322,124 | \$660,131 |
| Large General Service | \$19,500 | \$652,500 | \$543,584 | \$1,215,584 |
| Large Volume Service | \$5,040 | \$720,000 | \$342,257 | \$1,067,297 |
| | \$313,662 | \$2,697,570 | \$2,275,000 | \$5,286,232 |

Check that total revenues equal the revenue needed that we started with.

"Hands On" Rate Design Exercise

Now we need to describe the units under which the needed revenues will be collected from each of the customer classes:

Units to Collect Revenues

| | Customer | Energy | Peak |
|-----------------------|----------------|------------|------------|
| Classes | (Annual Bills) | (Sales) | (Sales*) |
| Residential | 34,260 | 34,260,000 | 34,260,000 |
| Small General Service | 4,404 | 9,909,000 | 9,909,000 |
| Large General Service | 300 | 21,750,000 | 21,750,000 |
| Large Volume Service | 24 | 24,000,000 | 24,000,000 |

* While Customer charge revenues and Energy revenues have corrsponding monthly units, monthly peaks are not available in this case.

"Hands On" Rate Design Exercise Now divide the class revenues by the units to collect revenues (the last two pages) to determine the class rates:

Class Rates

| | Customer | Energy | Peak | Total Energy |
|--------------------------------------|----------|----------|------------|--------------|
| | | Energy | | ••• |
| Classes | Rates | Rates | Rates | Rates |
| Residential | | | | |
| Small General Service | | | | |
| Large General Service | | | | |
| Large Volume Service | | | | |
| | | | | |
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"Hands On" Rate Design Exercise

With the numbers filled in:

Class Rates

| | Customer | Energy | Peak | Total Energy |
|-----------------------|----------|----------|----------|--------------|
| Classes | Rates | Rates | Rates | Rates |
| Residential | \$7.25 | \$0.0300 | \$0.0311 | \$0.0611 |
| Small General Service | \$9.25 | \$0.0300 | \$0.0325 | \$0.0625 |
| Large General Service | \$65.00 | \$0.0300 | \$0.0250 | \$0.0550 |
| Large Volume Service | \$210.00 | \$0.0300 | \$0.0143 | \$0.0443 |

In this example the LGS and LVS customers did not have a demand charge calculated for them although this could have been done.

