#### **Energy Affordability**



NARUC Energy Regulatory Partnership Program

The Energy Regulatory Commission of the Republic of Macedonia and

The Vermont Public Service Board

by Deena Frankel

Vermont Department of Public Service June 22, 2004

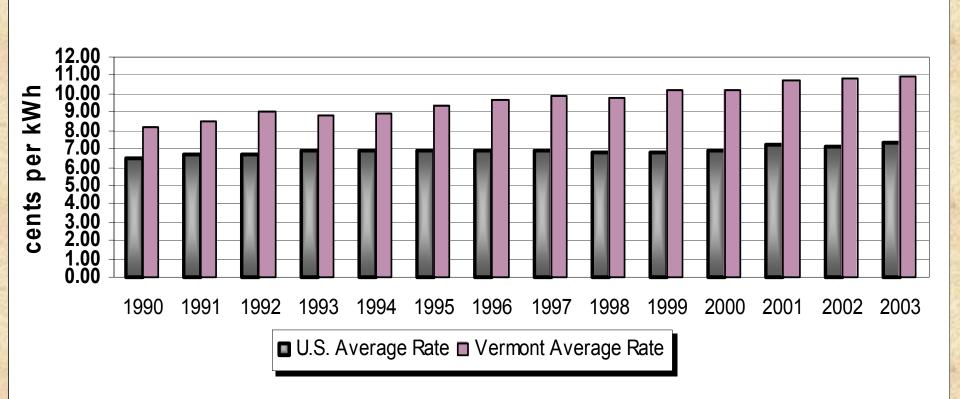


### Overview of Presentation

- Vermont and US electric rates
- Vermont residential consumption
- Typical residential bills
- Energy affordability
- Low income energy assistance in Vermont
- Models of low income assistance in other states

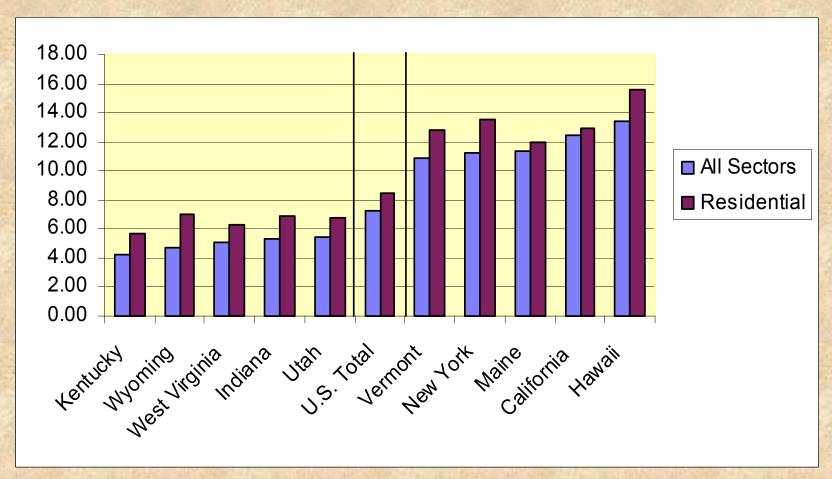


### Average Vermont Rates v. U.S. Average (1990 – 2003)



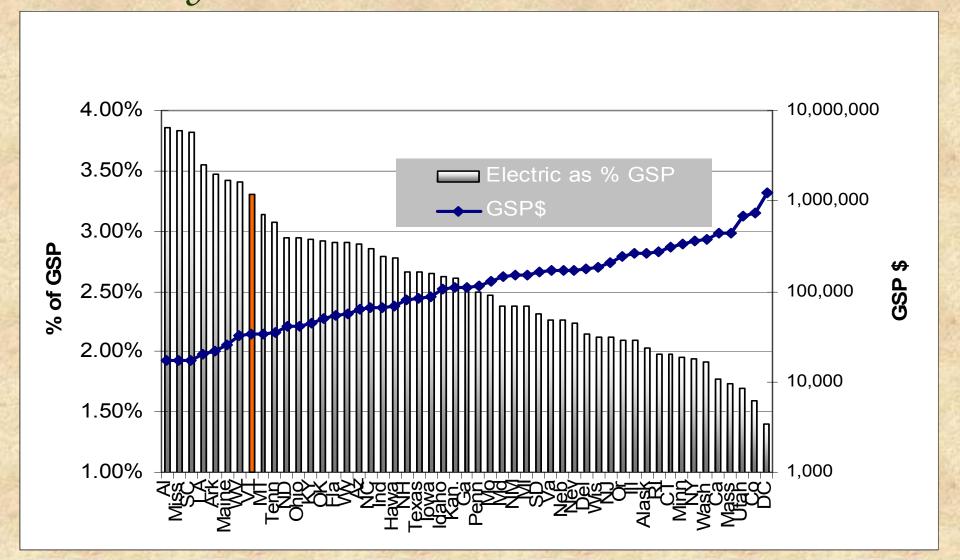


#### 2002 Residential and Overall Electric Prices --lowest & highest states and US Average





## Electric Cost as Percent of GSP by State





### Average Residential Electricity Prices (2000)

- Average US rate
  - 8.24 cents/kWh
- Average New England region rate
  - 11.3 cents/kWh
- Average Vermont rate
  - 12.1 cents/kWh
  - 7% > New England
  - 46% > US

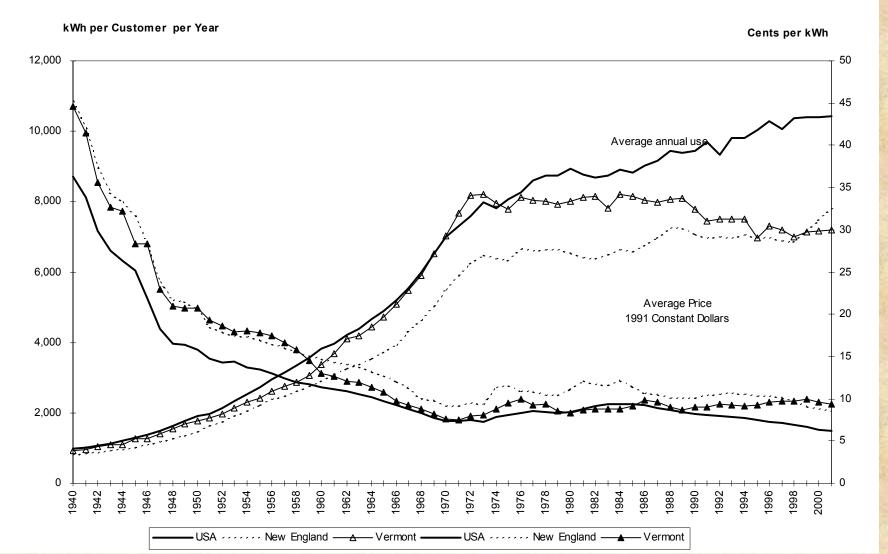


### Average Annual Residential Electricity Consumption and Bills (2000)

- Average US usage and bills
  - -10,392 kWh = \$856/year
- \* Average New England usage and bills
  - -7,164 kWh = \$810/year
- Average Vermont usage and bills
  - -7,113 kWh = \$861/year
  - 31% < US usage
  - .6% < New England usage



## Residential Revenue per kWh and Use per Customer 1940-2001





# Sample Residential Bills at 500 kWh (Nov. 2002)

CVPS (Investor owned)		Stowe (Municipal)	
Customer charge	\$11.38	Customer charge	\$ 7.61
Rate \$.11746/ kWh	58.73	Rate \$.05085 1st 150kW	7h 7.63
EEU Charge @ 2.1%	1.47	Rate for 151-500	39.80
		(avg of peak and off peak)	
TOTAL	\$71.58	EEU charge @ 2.72%	1.50
		TOTAL	\$56.54



### Energy Affordability

- Energy affordability defined:
  - 6% of household income spent for heating and electricity
  - 2% of household income spent for heating alone
- Vermont affordability ranking among states and DC
  - 50<sup>th</sup> for all low income consumers (<185% of federal poverty standard)
  - 51st in affordability for households below 50% of poverty
- Households below 50% of poverty spend an average of 61.3% of household income on energy
  - Consequences for individual, other ratepayers, and society

# Rising Disconnection Rates Show Increased Impact of Unaffordable Bills

Disconnections per 1000 residential customers 1998-2003:

**◆**1998 18.9

**◆**2000 21.6

**◆**2001 25.8

**◆**2002 27.5

**◆**2003 34.6



### Energy Protections in PSB Rules:

- PSB Rules provide rights to:
  - Flexible payment arrangements
  - Budget plan for levelizing bills
  - Temperature restrictions on winter disconnections
  - Physician certificate for "immediate & serious health hazard



### Low Income Energy Assistance

- Low Income Home Energy Assistance Program (LIHEAP) provides (primarily) federal funds for heating to households below 185% of poverty
  - FY2002 Vermont LIHEAP = \$9.9 million
  - FY2002 Vermont LIHEAP fell short of "affordability" by estimated \$67 million
- Crisis Fuel Assistance provides limited LIHEAP funds to pay electric bills
  - Less than 5% of Vermont homes heated with electric
- Utilities raise charitable contributions: Share Heat, Warmth programs
- No publicly-funded electric assistance program is available in Vermont except crisis fuel



### Weatherization: A Bright Spot

- VT Weatherization Trust Fund helps low income reduce heating bills through home insulation, and heating systems upgrades and replacement
  - Funded by .5% tax on non-transport fuels plus federal monies
  - \$4.5 million annually
  - 81% state, 19% federal
  - 1990-2001: 13,790 homes weatherized
  - Administered by NGO: Community Action Agencies



## Models of Low Income Electric Assistance: Other States' Approaches

- Tariffed discounts to qualifying low income
- Waiver of fixed monthly customer charge
- Inverted block rates (unit cost goes up with power use)
- Percentage of income payment plans
- Arrearage forgiveness plans
- Direct vendor payments



#### Approaches to Public Funding of Low Income Electric Assistance

- Discounted rates built into rate structure
- System benefits charge: all ratepayers contribute
- Appropriation of public support for program funding: general revenue