

# **Environmental Challenges Facing United States Utility Commissions**

Jim Gardner Vice Chairman Kentucky Public Service Commission

11<sup>th</sup> EU-US Energy Regulators Roundtable, May 13-14, 2014, Boston, MA, USA



#### A. Air Regulations (Clean Air Act)

1. National Ambient Air Quality Standards (NAAQS)

Particulate Matter, Ozone, Nitrogen Oxides (NOx), Sulfur Oxides (SOx), Carbon Monoxide (Criteria Pollutants)



2. Cross-State Air Pollution Rule (CSAPR) (and predecessor Clean Air Interstate Rule -- CAIR)

SO2, Nox

3. Mercury and Air Toxics Rules (MATS) Mercury, heavy metals, acid gases and certain toxic organic compounds



- 4. Greenhouse Gases
  - a. 111(b) New Sources (power plants) (September 2013)

#### Fossil fuel-fired utility boilers (coal)

i. 1100 lbs CO2/MWh over 12 month operating period

1000-1050 lbs CO2/MWh over 7 year operating period

(Carbon Capture and Sequestration)

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(a. continued)

4. Greenhouse Gases

### Natural gas fired (combined cycle)

ii. 1000 lbs CO2/MWh gross (>850 mm Btu)
 1100 lbs CO2/MWh gross (≤850 mm Btu)



4. Greenhouse Gases
b. 111(d) Existing Sources (expected June 2, 2014)

#### Issues:

- 1. Starting date (ex. 2005)
- 2. Reduction Amount (ex 20% by 2020) (80% by 2050)
- 3. Inside fence line / outside fence line



#### Issues (continued):

- 4. Customer side energy efficiency
- 5. Regional approach
- 6. Carbon trading



B. Water Regulations (Clean Water Act) (Pending)

1. 316(b) cooling water intake

Structures at existing facilities

Reduce harmful effects on fish

- Impingement (fish caught in screen)
- Entrainment (fish pass thru to cooling system)



#### C. Coal Combustion Residuals (Pending)

#### **Effluent Limitations Guidelines**

**Toxic Pollutants** 



### II. STATE UTILITY COMMISSION REVIEWS

A. De-regulated states

No direct review

- B. Regulated states
  - 1. Environmental Compliance Plans
  - 2. Integrated Resource Plans
  - 3. Environmental surcharge recovery
  - 4. Certificate of Public Convenience and Necessity



### II. STATE UTILITY COMMISSION REVIEWS

- C. <u>Results</u> contested hearings (e.g. Sierra Club)
  - 1. Close facilities older, smaller
  - 2. Environmental control SCR; FGD (scrubber)
  - 3. Convert to Gas Fired combined cycle
  - 4. Renewables
  - 5. Energy efficiency customer side
  - 6. Smart grid



### II. STATE UTILITY COMMISSION REVIEWS

(continued) <u>C. Results</u> – contested hearings

- 7. Variable pricing
- 8. Economic modeling
- 9. Very costly billions
- 10. Reliability (Polar Vortex)



## **III. NARUC – THREE RESOLUTIONS**

February 16, 2011, July 20, 2011

- No position on merits
- Reliability, minimize costs to consumers
- States and regions unique, flexibility
- Extend timelines, phase in



## **III. NARUC – THREE RESOLUTIONS**

November 20, 2013 (Specific to carbon)

- Recognize primacy of states
- Consider reliability and feasibility
- Flexibility so cost effective
- Consider reduction achievements to date





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